Public Document Pack



Contact Officer: Sharon Thomas 01352 702324 sharon.b.thomas@flintshire.gov.uk

To: Cllr lan Dunbar (Chairman)

Councillors: Sian Braun, David Cox, Jean Davies, Ron Davies, Adele Davies-Cooke, Rosetta Dolphin, Mared Eastwood, George Hardcastle, Ray Hughes, Dennis Hutchinson, Ted Palmer, Mike Reece, Paul Shotton and David Wisinger

17 January 2019

Dear Councillor

You are invited to attend a meeting of the Community and Enterprise Overview & Scrutiny Committee which will be held at 10.00 am on Wednesday, 23rd January, 2019 in the Delyn Committee Room, County Hall, Mold CH7 6NA to consider the following items

AGENDA

1 APOLOGIES

Purpose: To receive any apologies.

2 <u>DECLARATIONS OF INTEREST (INCLUDING WHIPPING DECLARATIONS)</u>

Purpose: To receive any Declarations and advise Members accordingly.

3 **MINUTES** (Pages 3 - 8)

Purpose: To confirm as a correct record the minutes of the meeting on

19 December 2018.

4 HOUSING REVENUE ACCOUNT (HRA) BUDGET 2019/20, HRA BUSINESS PLAN NARRATIVE & SUMMARY HRA 30 YEAR FINANCIAL BUSINESS PLAN (Pages 9 - 56)

Report of Chief Officer (Housing and Assets), Corporate Finance Manager - Leader of the Council and Cabinet Member for Finance and Deputy Leader of the Council and Cabinet Member for Housing,

Purpose: To consider the proposed Housing Revenue Account (HRA)

Business Plan and Budget for 2019/20

5 **SHELTERED ACCOMMODATION REVIEW** (Pages 57 - 62)

Report of Chief Officer (Housing and Assets) - Deputy Leader of the Council and Cabinet Member for Housing

Purpose: To consider the outcome of the Sheltered Accommodation

Review.

6 **FORWARD WORK PROGRAMME** (Pages 63 - 70)

Report of Community and Enterprise Overview & Scrutiny Facilitator

Purpose: To consider the Forward Work Programme of the Community

& Enterprise Overview & Scrutiny Committee

Yours sincerely

Robert Robins
Democratic Services Manager

COMMUNITY AND ENTERPRISE OVERVIEW & SCRUTINY COMMITTEE 19 DECEMBER 2018

Minutes of the meeting of the Community and Enterprise Overview & Scrutiny Committee of Flintshire County Council held in the Delyn Committee Room, County Hall, Mold on Wednesday, 19 December 2018

PRESENT: Councillor Ian Dunbar (Chairman)

Councillors: Ron Davies, Adele Davies-Cooke, Rosetta Dolphin, Mared Eastwood, George Hardcastle, Dennis Hutchinson, Ted Palmer, Mike Reece, Paul Shotton and David Wisinger

APOLOGIES: Councillors: David Cox and Jean Davies

ALSO PRESENT: Councillor Patrick Heesom attended as an observer

CONTRIBUTORS: Councillor Bernie Attridge, Deputy Leader and Cabinet Member for Housing; Councillor Derek Butler, Cabinet Member for Economic Development; Chief Officer (Housing and Assets); Chief Officer (Planning, Environment and Economy); Service Manager - Enterprise and Regeneration; Customer Support Manager; Housing Strategy Manager; and Benefits Manager

Delivery Manager, Communities for Work & Communities for Work Plus (for minute number 37)

IN ATTENDANCE: Community & Enterprise Overview & Scrutiny Facilitator and Democratic Services Officer

34. DECLARATIONS OF INTEREST

None.

35. MINUTES

The minutes of the meetings held on 30 October and 7 November 2018 were submitted. On the minutes of 30 October, an amendment was noted in the first paragraph.

Councillor Hutchinson asked that his apologies be recorded on both sets of minutes.

RESOLVED:

That subject to the amendments, both sets of minutes be approved as a correct record and signed by the Chairman.

36. CHAIRMAN'S COMMENTS

The Chairman announced that Katie Clubb would be leaving the Council to take up a new job. In wishing her well, Members expressed their gratitude to Katie for her dedication and hard work during her time at Flintshire.

37. COMMUNITIES FOR WORK

The Chief Officer (Planning, Environment and Economy) introduced a report to provide information on the Enterprise and Regeneration service and to update Members on the delivery of the Welsh Government (WG) employability programmes in Flintshire.

In response to a previous request, the Service Manager - Enterprise and Regeneration circulated a briefing note and gave an overview of the roles and current activities within each service area following a recent restructure. A diagram of the new structure indicated that the majority of teams were externally funded. A number of positive outcomes were reported such as support given by the Social Enterprise team to a social business recognised at the recent Flintshire Business Awards along with the Regional Economy team's success in securing £9m of funding for digital connectivity. A report on work by the Programme Development function on an approach to delivering social value through procurement activity would be scheduled for the Committee's meeting in March.

In welcoming the information, Councillor Dolphin raised concerns about the length of time taken to fill the vacant post to support town centre regeneration. The Service Manager explained that resources had decreased over time along with external funding support. The needs of town centres were changing in response to economic challenges nationwide, and officers would need to consider a new strategic approach to target resources effectively. A full report on town centres would be received in March/April.

These concerns were shared by Councillor Hutchinson who said that the impact was evident across all town centres, where smaller shops were at most risk.

Whilst giving assurance that the Council's limited resources would be used in the most effective way, the Chief Officer (Planning, Environment and Economy) said that the main challenge to high streets was the significant shift in the retail market across the UK over which the Local Authority had little influence.

This view was shared by Councillor Butler who pointed out that the offer in each town centre was different. He said that everyone had a duty to support their local shops and that the Council was doing everything in its power to increase footfall such as encouraging landlords to make available empty accommodation above shops.

Councillor Shotton referred to the impact of internet shopping and asked about WG business rate relief. The Service Manager explained that this funding was automatically given to eligible businesses. On tourism, he said that a programme of work was underway to improve visitor infrastructure in coastal areas.

Other Members acknowledged town centre regeneration as a widespread issue which also presented problems for Town Centre Managers.

Sharon Jones, the Delivery Manager of Communities for Work and Communities for Work Plus, was in attendance to give a presentation on the employability programmes in Flintshire to support participants into employment and self-employment. The Committee was shown a short video which illustrated the support given to apprentices participating in the Wates Construction 'Building Futures' project.

The Communities for Work programme was restricted to eligible postcode areas and offered intensive mentoring support for people who had been unemployed for a long time to help them return to work or further education. For those who did not qualify, Communities for Work Plus offered a range of wraparound support to anyone in Flintshire who needed help returning to employment. The Legacy Fund, which sat under the Enterprise and Regeneration Service, focussed on supporting the Business Entrepreneurship Network and social enterprise sector.

During the presentation, explanation was given on the range of pathway projects which aimed at equipping individuals with relevant skills and experience to enter the labour market. The presentation also highlighted success stories and previous participants of the programme who were now acting as mentors. Performance in 2018/19 was on track including some areas already exceeding targets.

Councillor Butler gave a reminder that all three programmes were reliant on grant funding from WG and he commended the dedication and enthusiasm of the team in achieving excellent outcomes.

The Delivery Manager advised that the Communities for Work programme was funded until 2020 and that verbal confirmation had been received on the continuation of funding for the Communities for Work Plus programme until 2020. However, it was unlikely that grant funding for the Legacy Fund would continue beyond 2020.

In response to a query, information was shared on the programme of pathway projects to support the care sector by working with specific providers and the Health Board. It was explained that projects were targeted at areas of need or at the request of a business.

Councillor Dolphin asked that parts of the presentation not included in the report be emailed to Members (eg tailored pathway projects to link with forthcoming job vacancies).

During the debate, Members praised both Managers and their teams for their achievements on the three programmes.

RESOLVED:

That the Committee supports the progress made in delivering the employment programmes.

38. REGIONAL HOMELESS STRATEGY AND LOCAL ACTION PLAN

The Chief Officer (Housing and Assets) introduced an update report on the development of a regional strategy which was a statutory requirement. He spoke about the benefits of a regional partnership which aimed to create a culture of improved and effective collaboration to address specific root causes of homelessness. Reference was made to the Council's proactive approach in tackling youth homelessness including preventative work at an early stage in partnership with Education.

The Customer Support Manager explained that the initial review had helped to verify existing data to feed into the local action plan. This was based on the three agreed themes of the regional strategy - People, Homes and Services - but also reflected local priorities. A summary of priorities under each theme was set out in the report, involving working with other Council services. It was suggested that an update on progress against the local action plan be scheduled in the New Year.

Councillor Attridge acknowledged the strength of a regional approach and gave assurance that local priorities were also reflected in the action plan.

The Customer Support Manager agreed to speak with Councillor Palmer outside the meeting regarding an issue in his ward. As requested by Councillor Hardcastle, she agreed to circulate details of the number of homeless individuals currently placed in Bed and Breakfast accommodation.

Councillor Butler spoke about the need for intervention by the UK and Welsh Governments to help bring empty accommodation above town centre shops back into use.

During discussion, Members spoke in support of the Council's approach to addressing rough sleeping in the County. The impact of Government policy on renting properties and direct payments was also highlighted.

As Flintshire's representative on the regional strategy, the Housing Strategy Manager said that the approach also provided positive opportunities for sharing best practice and learning.

RESOLVED:

- (a) That the Committee supports the North Wales Regional Homelessness Strategy and high level action plan; and
- (b) That the Committee supports the priority actions highlighted within the Flintshire Homelessness local action plan, as detailed within the report.

39. COUNCIL PLAN 2018/19 - MID-YEAR MONITORING

The Chief Officer (Housing and Assets) presented the mid-year progress report on performance against the Council Plan 2018/19 focussing on areas of underperformance under the priorities 'Supportive Council' and 'Ambitious Council' which were relevant to the Committee.

Overall positive progress was reported with 81% of activities likely to achieve their planned outcomes and 79% of performance indicators meeting or exceeding their targets during the period. Risks were also being successfully managed with the majority assessed as either moderate or minor.

Under the Supportive Council priority, there was a red performance indicator was on the number of days to process change of circumstances for housing benefit. The Benefits Manager said that changes in Universal Credit were a significant challenge for the team. She advised that some long-term employee absences had been resolved and that Modern Trainees were being encouraged to fill a number of temporary vacant posts. On the red indicator for the amount of additional income paid to Flintshire residents as a result of work undertaken by the Council, she explained that late figures provided by external partners would improve the outturn for the next report.

The only major risk area was on the potential for increased debt levels if tenants were unable to afford to pay their rent or Council Tax, on which a detailed report was received at the last meeting.

Members expressed their disappointment at the response of the Department of Work & Pensions to concerns on proposed changes to grant funding arrangements.

Following comments by Councillor Reece on identifying suitable land for future housing developments, Councillor Attridge reported that work on the former Canton Depot site would be progressed in the New Year.

RESOLVED:

That the report be noted.

40. <u>FORWARD WORK PROGRA</u>MME

In considering the current Forward Work Programme, the Committee agreed that the following would be scheduled for the New Year:

- Report on current borrowing conditions and interest rates, as requested at the recent County Council meeting.
- Report on town centres.
- Homelessness Local Action Plan Update.

RESOLVED:

- (a) That the Forward Work Programme be noted; and
- (b) That the Facilitator, in consultation with the Chairman of the Committee, be authorised to vary the Forward Work Programme between meetings, as the need arises.

41. MEMBERS OF THE PUBLIC AND PRESS IN ATTENDANCE

There was one member of the public in attendance.

| (The meeting started at 10am and ended at 11.40am |
|---|



COMMUNITY AND ENTERPRISE OVERVIEW & SCRUTINY COMMITTEE

| Date of Meeting | Wednesday 23 rd January 2019 |
|-----------------|---|
| Report Subject | Housing Revenue Account (HRA) Budget 2019/20, HRA Business Plan Narrative & Summary HRA 30 year Financial Business Plan |
| Cabinet Member | Leader of the Council and Cabinet Member for Finance Deputy Leader of the Council and Cabinet Member for Housing |
| Report Author | Chief Officer (Housing & Assets) Corporate Finance Manager |
| Type of Report | Strategic |

EXECUTIVE SUMMARY

The purpose of this report is to present for consideration the draft Housing Revenue Account (HRA) Budget for 2019/20, HRA Business Plan Narrative and the summary HRA 30 year Financial Business Plan.

| RECO | RECOMMENDATIONS | |
|------|---|--|
| 1 | Consider the HRA budget and business plan for 2019/20 as set out in the attached. | |
| 2 | Consider the proposed rent increase of up to 2.4% (plus up to £2). | |
| 3 | Consider a garage rent increase of £1 per week and a garage plot rent increase of £0.20 per week. | |
| 4 | Consider the proposed HRA Capital programme for 2019/20 as set out in Appendix C. | |

REPORT DETAILS

| 1.00 | BACKGROUND |
|------|--|
| | Considerations |
| 1.01 | The HRA is required to produce a 30 year business plan. |
| | The strategic context for this year's HRA budget setting and business plan includes the following: |
| | The need to ensure the treasury management strategy continues to meet the Councils new and ongoing borrowing requirements; Delivering a prudent plan for income maximisation, based on the delivery of high quality services; Setting a balanced budget with minimum general un-earmarked reserves of 3% of expenditure; Continued drive to ensure all service costs are efficient and that |
| | value for money can be achieved; • Achieving WHQS by 2020 and providing adequate ongoing |
| | capital to maintain WHQS levels. Maximisation of revenue efficiencies to minimise the borrowing required to meet WHQS by 2020; |
| | Delivery of new build Council housingOngoing transition of rents to target. |
| | Prudential Borrowing |
| 1.02 | On the 29 th October 2018, the Welsh Government Minister for Housing & Regeneration wrote to all Local Housing Authorities to confirm that the decision to lift the cap on local authority HRA borrowing will now also apply in Wales. |
| 1.03 | Work is currently underway through legal colleagues to terminate the Voluntary Agreements under which each authority exited the former Housing Revenue Account Subsidy scheme. The draft business plan proposals do not breach the existing debt cap during 2019/20. |
| 1.04 | Current Borrowing |
| | The levels of HRA prudential borrowing on WHQS and new builds at 31st March 2019 are anticipated to be as follows: |
| | Purpose £m WHQS 16.7 New builds 14.3 Total 31.0 |
| | This excludes a Vibrant & Viable Places (VVP) loan of £0.850m which supported the former Dairy Site scheme. |

| 1.05 | The current prudential borrowing assumptions for 2019/20 are:- |
|------|---|
| | Purpose £m WHQS 4.2 New Builds 9.3 |
| | Total 13.5 |
| | In the event the borrowing cap isn't lifted during 2019/20, start on site dates for future new builds may need to be held back in the business plan. |
| 1.06 | Prudential borrowing interest rates have been included in the business plan at 4.3% per annum. The HRA currently benefits from any non-recurring savings generated by the single debt pool arrangement it holds with the Council Fund. |
| | Rents |
| 1.07 | Each year, the Minister with responsibility for housing makes a decision on the level of increase to be applied to the Welsh Government's Policy for Social Housing Rents (Rent Policy). |
| 1.08 | The existing policy (CPI + 1.5% + up to £2 per week) expires on 31st March 2018 and the outcome of the Affordable Housing Supply Review will provide details of the future policy. |
| 1.09 | In 2019/20 a one year interim policy will apply. |
| | The Minister has agreed the following:- |
| | 1. The annual uplift will be set at CPI only i.e. 2.4%. |
| | 2. The maximum amount a social landlord can increase an individual tenant's weekly rent is 2.4%. For the avoidance of doubt, the discretion to apply "up to £2 per week" has been removed for those social landlords whose average weekly rent is within or above their Target Rent Band. |
| | 3. Where a social landlord's average weekly rent is below their Target Rent Band and is required under the Rent Policy to be within the Target Rent Band, the maximum amount they can increase an individual tenant's weekly rent is 2.4% + £2. |
| | 4. This decision will apply for one year only (2019-20) while we are awaiting the outcome of the Affordable Housing Supply Review. |
| 1.10 | The following assumptions have been made for rent loss relating to empty properties (voids) and bad debts. |
| | The percentage allowance for void rent loss has been increased from 1.41% to 1.75%. The financial impact of this change is approximately £0.119m (when compared to the 2018/19 business plan). |
| | The percentage allowance for bad debts increases from 1.75% to 2.00% |

| | during 2019/20 as per the 2018/19 business plan. for the increase in bad debts that have arisen sill Universal Credit. | U . |
|------|--|--|
| | Garage Rents | |
| 1.11 | Garage rents are currently charged at £7.61 per v £1.20 per week. An increase of £1 per week is pro £0.20 for garage plots. | |
| | Capital programme | |
| 1.12 | £22.9m has been built into the WHQS and Asset for 2019/20. This includes provision for internal vertical enveloping works, environmental programmes, find Discrimination Act (DDA) works, asbestos, off gas, and strategic acquisition. Cabinet has approved the to achieve the WHQS by 2020 and the budget second is still on track to meet its commitment to achieve | work streams, external re risks and Disability energy efficiency works asset investment plan et will ensure that the |
| | An additional allocation of £0.500m has been in programme for external enveloping works and £ aside to reinvest the monies generated by Solar PV across the housing stock. | 0.275m has been set |
| | In addition, £11.3m has been budgeted in 2019/2 building schemes. This includes estimated rollover slippage on batch 3 schemes. | |
| | The £34m capital programme will be funded by:- | |
| | WHQS & Asset Investment Funding Prudential Borrowing Revenue Contribution (CERA) Major Repairs Allowance Solar PV Feed in Tariff Total | £m 4.162 13.442 5.065 0.275 22.944 |
| | New Build Funding Prudential Borrowing Innovative Housing Programme Grant Capital Receipts Commuted Sums Total | £m 9.254 1.100 0.375 0.535 11.264 |
| | Inflation | |
| 1.13 | Price inflation has been included in the business pla 2.4% | n at October CPI - |

| | Non-standard inflation has been included for the following:- Gas 15% Electricity 11.8% Materials & Subcontractors 3% Capital 3% |
|------|---|
| | As more local authorities and RSLs begin to build, labour and materials become more expensive. BREXIT may also create its own inflationary pressures. |
| | Abolition of the Right to Buy and Associated Rights (Wales) Act |
| 1.14 | Right to Buy will be abolished on 26th January 2019 for existing properties, one year after Royal Assent. To encourage investment in new homes, the rights ended for homes that are new to the social housing stock and therefore had no existing tenants two months after Royal Assent on 24th March 2018. |
| 1.15 | Attached to this report for consideration: - Appendix A – HRA Business Plan Narrative Appendix B – 30 Year HRA Financial Business Plan Summary Appendix C – HRA Capital Programme 2019/20 |

| 2.00 | RESOURCE IMPLICATIONS |
|------|--|
| 2.01 | The HRA is a ring fenced budget. This HRA budget and Business Plan demonstrates that the council can achieve the WHQS by 2020, can meet service improvement plans and commitments and with prudential borrowing can continue its Council house building programme in 2019. |
| 2.02 | Additional staff have been appointed to deliver an accelerated WHQS programme. The funding for these posts is provided for in the WHQS programme. |

| 3.00 | CONSULTATIONS REQUIRED / CARRIED OUT |
|------|--|
| 3.01 | The draft budget will be discussed with the Tenants Federation at their January 2019 meeting. |
| 3.02 | Detailed consultation has been undertaken with tenants and elected members to inform the preparation of the WHQS investment programme. |
| 3.03 | Full local consultation is carried out for each new build scheme. |

| 4.00 | RISK MANAGEMENT |
|------|---|
| 4.01 | The Council has agreed a Rent Policy which will see rents at benchmark levels, rather than taking the opportunity to set at 5% per cent above the benchmark (with the exception of SHARP properties). This decision was taken to safeguard affordability for tenants. |
| 4.02 | Stock investment delivery plans will enhance the appearance of the environment and will contribute toward the Council's CO2 reduction targets. |
| 4.03 | All households will benefit from the Councils WHQS programme. The impact of the investment planning and efficiencies is being modelled for various customer groups to ensure that there is no disproportionate impact on any groups with protected characteristics. |
| 4.04 | The Business Plan assumes a confirmation of Major Repairs Allowance (MRA) for the full 30 year life of the Business Plan. |
| 4.05 | The potential impact of BREXIT on interest rates and inflation has been mitigated by increasing the estimated assumptions included in the business plan. |

| 5.00 | APPENDICES |
|------|--|
| 5.01 | Appendix A – HRA Business Plan Narrative Appendix B – 30 Year HRA Financial Business Plan Summary Appendix C – HRA Capital Programme 2019/20 |

| 6.00 | LIST OF ACCESSIBLE BACKGROUND DOCUMENTS |
|------|---|
| 6.01 | None. |
| | Contact Officer: Neal Cockerton, Chief Officer (Housing & Assets) Telephone: 01352 702500 |
| | E-mail: neal.cockerton@flintshire.gov.uk |

| 7.00 | GLOSSARY OF TERMS |
|------|--|
| 7.01 | Financial Year: the period of 12 months commencing on 1 April 2019. |
| | Revenue: a term used to describe the day to day costs of running Council services and income deriving from those services. It also includes charges for the repayment of debt, including interest, and may include direct financing of capital expenditure. |
| | Capital expenditure: money spent by the organisation on acquiring or |

maintaining fixed assets, such as land, buildings, and equipment.

Budget: a statement expressing the Council's policies and service levels in financial terms for a particular financial year. In its broadest sense it includes both the revenue budget and capital programme and any authorised amendments to them.

Treasury Management: the Council has adopted the Chartered Institute of Public Finance Accountants (CIPFA) Treasury Management in the Public Services: Code of Practice. Treasury Management is conducted in accordance with the Council's Treasury Management Policy and Strategy Statement and Treasury Management Practices which are both reviewed annually. All borrowing and long term financing is made in accordance with CIPFA's Prudential Code.

Major Repairs Allowance: Welsh Government grant paid to local authorities in Wales who still manage and maintain their council housing.

Affordable Housing Grant: Welsh Government revenue grant paid to local authorities to fund up to 58% of borrowing costs of new build developments.



FLINTSHIRE HOUSING REVENUE ACCOUNT:

ANNUAL BUSINESS PLAN AND 30 YEAR FINANCIAL FORECASTS

2019-2020

GRAPHIC

CONTENTS

| Section | | Page |
|---------|---|------|
| 1. | Foreword | 3 |
| 2. | Executive Summary | 4 |
| 3. | Flintshire's Housing Service – The Context | 7 |
| 4. | Flintshire's Housing Service – Key Priorities for 2019/20 | 11 |
| 5. | Resource and Financial Requirement | 20 |
| 6. | Monitoring and Evaluation | 26 |
| 7. | Action Plan | 28 |

1 FOREWORD

We are pleased to present our latest Annual Business Plan for 2019/20 and 30 year financial forecasts for the Housing Revenue Account. The plan includes our key priorities for delivery for the forthcoming year as well as our progress against our action plan to date. We believe we are making good progress to deliver an efficient and effective service for our tenants but also accept that we can always improve, which is why we are looking to undertake a Customer Survey this year so we can better understand where we need to focus our resources to deliver the excellent service our tenants expect.

The Council continues to value the principle that a good quality home is at the heart of individual and community well-being and is committed to enabling the provision of appropriate and affordable homes, particularly for those in the greatest need.

Some of our successes to date include the delivery of 100 new Council homes through our Strategic Housing and Regeneration Programme (SHARP). The whole SHARP new build scheme will deliver 500 new social and affordable homes by 2020 whilst providing new jobs and training opportunities for local people, as well as much needed new homes for local people.

In addition, we have exceeded our delivery targets for the Welsh Housing Quality Standards (WHQS), improving our stock and providing quality homes for our residents, through the installation of new kitchens, bathrooms and rooves, and improving the local environment. We are on schedule to complete the WHQS programme by 2020.

This annual business plan sets out our priorities for the forthcoming year and provides the basis for the lifetime of the plan including: growing the housing stock by a minimum 1,000 over the lifetime of the plan; maintaining, sustaining and building on the improvements delivered through WHQS investment; and to be in the top quartile for performance and quality of service delivery in Wales.

CIIr Bernie Attridge

Deputy Leader and Cabinet Member for Housing

Neal Cockerton

Chief Officer for Housing and Assets

2 EXECUTIVE SUMMARY

This Annual Business Plan sets out Flintshire County Council's annual review and our financial 30 year plan for the Housing Revenue Account (HRA). The narrative provides an overview of our current position, outlining our achievements, as well as setting out our action plan to deliver continuous improvements in our services. The business plan also sets out our financial forecast for the next 30 years.

The Flintshire HRA housing service aims to: Ensure its residents have access to appropriate and affordable homes, through ensuring the supply of affordable and quality council housing of all types.

The HRA service currently manages a portfolio of 7,248 properties (end of December 2018).

One of our priorities continues to be to grow our housing stock by a minimum of 1,000 additional homes over the lifetime of the plan. This will be achieved through new build and strategic acquisitions, and is intended to meet the emerging and changing needs of our population and the challenges we face through increased numbers of people on the housing register and a shrinking private sector rental market. The scale, type and tenure of housing delivery will be led and informed by the intelligence of demand and the profile of those on our housing register, Single Access Route to Housing (SARTH), as well as importantly through the County's new Housing Strategy and Action Plan (2019-2024), which identifies the current and emerging housing needs. We are progressing with our strategic acquisition programme, where we have purchased five previous right to buy properties to meet a specific need, and our new build programme has delivered a further 24 new build properties through SHARP in 2018/19.

A further priority has been to maintain, sustain and build on the improvements delivered through the WHQS programme, particularly to improve the energy efficiency of our homes. We aim to continue to improve our asset base, while developing an understanding of the issues of our existing range of improvement offers and installation lifecycles. As part of this process we intend to refresh our housing stock survey to provide a clearer, more comprehensive understanding of our housing stock and enable us to prioritise activity. This has been delayed this year but will be a priority for 2019/20 as this will assist in informing the delivery of the ongoing cyclical maintenance programmes.

The service is committed to the continuous improvement of its overall performance, particularly in relation to service delivery, and while this business plan identifies some significant performance improvements, the longer term objective and priority is be in the top quartile for performance and quality of service delivery. To achieve this we recognise the need to ensure that intelligence is being gathered in a way which can be effectively and efficiently interrogated and analysed to inform methods of delivery, robust reporting and benchmarking. Work has been underway through this year to utilise Information Technology solutions to improve services including the implementation of Mobysoft software to assist in reducing rent arrears; Personal Digital Assistant (PDA) Total Mobile Solution, which is in the process of being developed ready for implementation, and will assist in ensuring effective services to tenants and that value for money is achieved in other areas of the service including repairs, maintenance and Capital programmes.

Our Housing and Neighbourhood Management Teams are now working on dedicated 'patch' areas, delivering improved customer service across Flintshire; and we have been working in partnership with other teams in the Council to provide support for our tenants who are facing financial issues and who are ,as a result, in arrears with their rent. This proactive approach has provided early support for our tenants, assisting them in resolving their financial issues and where possible preventing them being evicted from their home. Our priority this year will be to develop a better understanding of our tenants needs and we

are looking to undertake a survey, the results of which, will focus on and inform our priorities for future years.

Other strategic priorities for our services in 2019/20 include further work on understanding our stock and analysis of its best use, this will include:

- an update of the Sheltered Housing Review to include more analysis of sites;
- the development of a new voids policy; and
- an update of our Strategic Acquisition policy to ensure its relevance to current needs.

Summary of achievements 2017-2019

Graphics Add in new / update icons



We have built 100 new Council homes over two years



We are building a further 75 new Council homes this year



We have supported 39 apprenticeships through WHQS and SHARP



We have let 882 Flintshire Council homes



Flintshire Council manages 7,248 properties



We continue to achieve 95% customer satisfaction for the WHQS programme



7,000 WHQS compliant kitchens delivered



6,000 WHQS compliant bathrooms delivered



4,985 WHQS compliant roofs and associated components delivered



All urgent repairs were responded to within 3 days of being reported



We continue to achieve an average of 99.83% gas maintenance

3 FLINTSHIRE'S HOUSING SERVICE – THE CONTEXT

Flintshire County Council's housing service sits within the wider context of the Council Plan and the Wellbeing and Future Generations Act.

3.1 The Council Plan (2017 – 2023) Strategic Priorities

Flintshire County Council has identified housing as a key strategic priority as set out in the Council Plan for 2017 - 2023, ensuring its residents have access to:

- Appropriate and affordable homes, through ensuring the supply of affordable and quality council housing of all tenures; and
- Modern, efficient and adapted homes, through ensuring the supply of affordable and quality housing of all tenures.

The Council's aim is to:

- Prevent homelessness
- Meet the diverse housing and accommodation needs of the local population
- Develop more opportunities for people to access affordable rent and low cost home ownership
- Build the maximum number of Council houses possible as part of the housing supply solution
- Meet the Welsh Government target for all social housing to be brought up to the Welsh Housing Quality Standard (WHQS).

In order to achieve the aims and priorities:

- We need to be able to access grant funding to support new build affordable and social housing;
- There needs to be sufficient resources to fulfil the duties of the Wales Housing Act;
- Revised capital limits on borrowing for councils to build new houses;
- Maintaining of the funding of Major Repairs Allowance (MRA) so that the Council can meet the WHQS by 2020; and
- Maintaining the current rent policy so that the Council can achieve WHQS by 2020.

3.2 The Well-being of Future Generations (Wales) Act 2015

The seven well-being goals identified in the Act can be considered as aspirations for housing delivery as identified in the More Better report by Dr Ed Green:

| A globally responsible Wales | Setting higher standards – reduced carbon footprints and energy-positive communities |
|---------------------------------|---|
| A prosperous Wales | Developing an integrated all-Wales supply chain using local resources and a sustainable economy |
| A resilient Wales | Future proofing with long term flexibility, adaptability, ecological value and climate resilience |
| A healthier Wales | Reduced pressure on the health service through homes that promote physical and mental wellbeing |
| A more equal Wales | Eliminating household poverty by delivering affordable housing for all |
| A Wales of cohesive | Stronger neighbourhoods that support co-housing, self-build and cohesive |
| communities | communities |
| A Wales of thriving | Promoting diversity through Wales' unique cultural heritage, context and |
| culture and language | landscape |

3.3 Welfare Reform

Welfare reform has meant that Universal Credit (UC) has been rolled out in Flintshire, resulting in a cap on income from benefit which families and individuals can receive; ending housing benefit and direct payment to landlords; and limiting the amount of housing benefit for working age tenants.

A significant risk to the Business Plan is the collection of rent income as the tenant's income reduces or when they are expected to take ownership and manage budgets directly. During 2018/19 and as a result of the roll out of Universal Credit, the Council's Housing Service has experienced an increase in rent arrears, partly due to delays in the initial UC payments to tenants.

3.4 Housing Strategy

The Flintshire Housing Strategy and Action Plan 2019-2024 has been developed and identifies three priorities:

- Priority 1: Increase supply to provide the right type of homes in the right location:
- Priority 2: Provide support to ensure people live and remain in the right type of home;
- Priority 3: Improve the quality and sustainability of our homes.

3.5 Housing need and supply

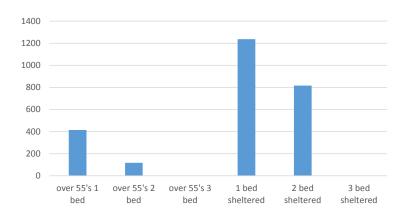
The demand for housing comes from all sections of our society including the under 35s; the 'squeezed middle' who can't afford to buy but are not eligible for social rented properties; and also the over 65's. Changing demographics, economic growth and changes in Government policies, such as Welfare Reform, all have an impact on Flintshire and its housing market.

The design and location of some Council properties has resulted in low demand which, from a financial perspective, incurs costs for the council through rent loss. However, the demand for social housing exceeds the available supply, reducing risk to the HRA of not being able to allocate their properties. However, the issue is availability of the right type of social housing to meet the needs of those on the housing waiting list, in particular single households.

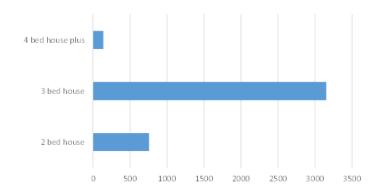
Critically, going forward, up to date and accurate intelligence will help to inform how the supply can meet the demand and reduce the financial risk of rent loss. Initial analysis of the current waiting list, which has increased over the last 12 months, shows significant demand for smaller one bed accommodation to meet the housing requirements of single people and couples.

Breakdown of Flintshire County Council HRA Housing Stock (January 2019)

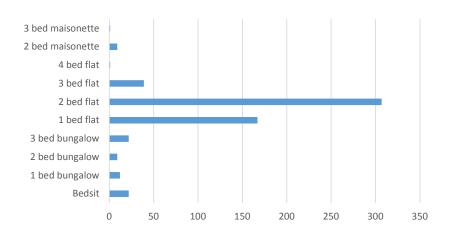
Over 55s / Sheltered Housing



General needs houses

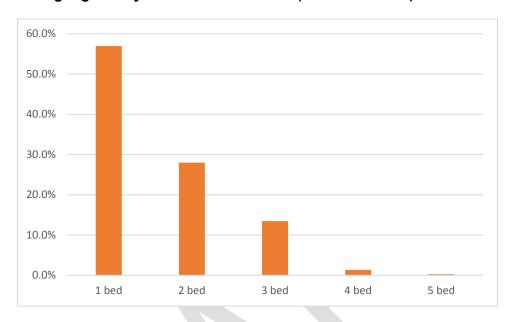


General needs flats and bungalows



Page 25

Demand on housing register by number of bedrooms (December 2018)



As at December 2018 there are 1,500 households registered on the Single Access Register to Housing (SARTH).

The Council is aware that the current stock will not meet the demands of smaller one bedroom households, so building our understanding of the short to medium term demand for general needs, the Council is taking a strategic approach to meeting this demand through a combination of new build; strategic acquisitions; and realigning existing stock.

4 FLINTSHIRE HOUSING SERVICES – KEY PRIORITIES 2019/20

4.1 Strategic priorities

Older persons -sheltered accommodation

Over a year ago a desk based analysis was carried out on the council's sheltered housing stock. This included pulling together information on void loss, demand, property size and location. It is proposed that an in-depth Officer review is undertaken in 2019, the scope of which will include:

Stage 1: A scheme by scheme review to ascertain:

- Analysis of property types and current use;
- Void rates developing detailed understanding of reasons for turnover;
- Developing a series of options for individual schemes with the aim of reducing void rates and ensuring best use of stock;
- Produce recommendations for the Council to adopt on a scheme by scheme basis.

Stage 2: Assess best use of the stock where there are issues identified as stage 1:

- The review of those properties should identify the best use of the stock including whether they should be general needs or consider if they could be used to assist with delayed transfer from care / hospital and reduce costs to the Council.
- Consider whether it would be efficient to invest capital expenditure to make them fit for purpose for the future, for example:
 - Installation of Stair Lifts might be a cost effective solution to avoid the need for tenants in upper flats to move to a more accessible property.
 - Technology and training to enable internet shopping and other local deliveries, may be useful in supporting those who live in rural areas.
- Consider whether bedsit accommodation can best meet changing housing demand and expectations including the reduced demand from older people for this type of accommodation, and an increased demand for single person accommodation.

Underpinning both stages of the review, we will need to ensure we are being efficient in the use of our stock, and that it provides a series of recommendations for Cabinet to consider within the context of best use of the stock and its changing demand profiles.

Condition of stock

We aim to continue to improve our asset base, while developing an understanding of the issues of our existing range of improvement offers and installation or component lifecycles. As part of this process we intend to refresh our housing stock survey to provide a clearer, more comprehensive understanding of our housing stock so as to enable us to prioritise activity in a more targeted way. This has been delayed this year but will be a priority for 2019/20 as this will assist in informing the delivery of the ongoing cyclical maintenance programmes.

Customer Involvement

Previously the HRA developed a Customer Involvement Strategy and Action Plan to underpin the delivery of the Housing Service to ensure full customer involvement in all that it delivers, as such:

The aim of the strategy and action plan (2018-2021) is to support the involvement of our customers in the development of effective, efficient and quality housing services.

The strategy sets out our commitment to involve our customers in a meaningful and effective way identifying its key aims as:

- Ensure that customers are provided with a range of involvement opportunities.
- Provide customers with training and development opportunities to support their involvement.
- Ensure that customer involvement is considered a mainstream feature in all our service delivery activities.
- Encourage mutual trust, respect and partnership between customers and Flintshire County Council's Housing Service to ensure we have effective customer feedback.
- Work in partnership with other agencies and organisations to improve the communities of our customers.

To underpin these aims we are focusing on engaging and supporting (through training and information) our tenants by;

- Providing more opportunities for tenants to engage, particularly through the development of local arrangements.
- Helping tenants to resolve issues that affect them and help us ensure that we retain high levels of satisfaction in the quality of our services we deliver.
- Improving and extending the range of communication options to ensure our tenants are informed, engaged and have the opportunity to challenge.
- Developing training programmes which encourage participation and involvement in the development of resilient communities.

The action plan will be reviewed on a quarterly basis which will act as a challenge back to ask if we have achieved what we said we would do and to gauge what impact these actions are having on the delivery of services to our tenants. A review of progress will be published in our housing news and published on our website. In addition the HRA will produce an annual impact assessment report which sets out how customers and clients have shaped and influenced the way we work.

Customer satisfaction

The overall service performance identifies areas of positive service delivery as well as areas for improvement, including capturing customer feedback, compliments and complaints, particularly in relation to the allocation and move in element of the service. Progress has been made on implementing the following actions but work will continue this year.

- Sourcing an independent company to undertake follow-up satisfaction surveys based on service delivered through regular surveys;
- Joining up the IT and delivering a digital solution using apps to capture feedback this may require some up front work with tenants to ensure they use the service but it aligns with the Council's digitalisation strategy going forward;
- Reviewing resource management and ensuring we get it right first time;
- Undertake the STAR annual survey to benchmark customer satisfaction; and
- Use Housemark and APSE to benchmark our performance and customer satisfaction.

Stores

The service has secured a contract with Travis Perkins to provide stock through bulk supply and has been closely monitored this year. The contract enables the HRA to ensure best value for the top 500 stock items through a transparent process where the HRA can benchmark and challenge prices through reviewing the high spend and high volume products and test the market when needed.

Fleet Review

A new corporate contract to supply fleet is being secured through EFS, the service required has been defined and established together with targeted efficiencies including mileage and fuel. Vehicles will be tracked and reports produced for Team Leaders on mileage, fuel consumption and driving behaviours, providing a 'demand plan' for the usage of the vehicles and, through constant review, will enable management of the impact of the costs of the fleet.

4.2 New build programme (SHARP)

The following table provides an overview of the delivery of new Council homes to date in Flintshire.

| Site | Property type | Number of units |
|-----------------------------------|------------------|-----------------|
| Custom House, Connah's Quay | 2 Bed House | 8 |
| | 3 Bed House | 4 |
| Total units delivered 2016/17 | | 12 |
| The Walks, Flint | 1Bed Apartment | 4 |
| | 2 Bed Apartment | 2 |
| | 2 Bed House | 18 |
| | 3 Bed House | 6 |
| Redhall, Connah's Quay | 2 Bed House | 5 |
| | 2 Bed apartments | 4 |
| Maes y Meillion and Heol Y Goron, | 2 Bed bungalows | 4 |
| Leeswood | 2 Bed House | 2 |
| | 3 Bed House | 3 |
| Ysgol Delyn, Mold | 2 Bed House | 10 |
| 1 agoi Delytt, Mold | 3 Bed House | 6 |
| Total units delivered 2017/18 | | 64 |
| | 1 Bed Apartment | 2 |
| Melrose, Shotton | 2 Bed Apartment | 2 |
| | 2 Bed House | 5 |
| The Dairy, Connah's Quay | 2 Bed House | 3 |
| The Dany, Commans Quay | 3 Bed House | 3 |
| Total units delivered 2018/19 | | 15 |

The following schemes at Llys Dewi, Nant y Gro, Dobshill and Maes Gwern have been approved by Cabinet and work will continue during 2019/20.

| Site | Number of units |
|-----------------------|-----------------|
| Llys Dewi, Penyffordd | 37 |
| Nant y Gro, Gronant | 23 |
| Dobshill | 15 |
| Maes Gwern, Mold | 4 |
| Total | 79 |

The Council is currently in the process of undertaking detailed site feasibility works on a number of additional sites for inclusion in the next tranche for development. These sites will be presented for Council approval during 2019.

4.3 Capital Programme - WHQS

The HRA has a 6 year rolling programme of works, which commenced in 2015/16, and is let to selected contractors. The work is arranged geographically, each district receiving a programme of work every year. The Council resources assigned to delivering WHQS are approximately 30 members of staff within the Capital Works Team, and other team members have been identified to help facilitate delivery, such as System Auditors, Tenant Liaison Officers, Surveyors, Inspectors and Modern Apprentices.

The programme internals includes kitchens, bathrooms and central heating, while the envelope works includes roofing, windows and doors. The following are the compliance guidance on installation:

- Electrical installations brought up to WHQS standards when renewed at the end of their economic life
- Timber fascia's renewed with uPVC at the end of their economic life, unless forming part of wider project such as whole house approach.
- Timber doors renewed with uPVC at the end of their economic life, unless forming part of wider project such as whole house approach.
- Timber windows renewed with uPVC at the end of their economic life, unless forming part of wider project such as whole house approach.
- Kitchens that are over 15 years old are renewed as part of this approach. When renewed, kitchens will be upgraded to meet all requirements of the WHQS.
- Bathrooms without showers are upgraded when the current bathroom reaches the end of its economic life; or as part of a Capital Works Internal project; or 'Major Void' works.

More broadly, Flintshire County Council has been successful with a bid for energy efficiency funding for delivery in future years and has been awarded £2.7 million from the Affordable Warmth Solutions (National Grid) Warm Homes Fund to install central heating systems and energy efficiency measures in up to 500 properties across Flintshire and to provide broader energy and health assistance across North Wales over the next three years.

Table A: Performance targets WHQS

| | Year | Internal work Target | Envelope Target |
|---|---------|----------------------|-----------------|
| 1 | 2015/16 | 1,457 | 317 |
| 2 | 2016/17 | 1,398 | 209 |
| 3 | 2017/18 | 1,488 | 658 |
| 4 | 2018/19 | 389 | 860 |
| 5 | 2019/20 | Acceptable fails | 1,187 |
| 6 | 2020/21 | Acceptable fails | 969 |

To successfully deliver Year 5 of the Capital Works Programme, the HRA is in the process of comparing various framework providers to ascertain which would be best suited for the individual work streams. We will be reviewing each of the Framework Provider's:

- costs:
- the sub-contractors on their lists; and
- references for past projects.

From this exercise we will be able to tender and procure the best suited contractors to assist us to deliver this element of the WHQS Capital Programme with the aim of delivering efficiencies against costs and resource requirements.

Customer satisfaction

WHQS are currently achieving an average of 95% customer satisfaction. Each contractor is scored from 10 questions, which maps the tenant's journey through the upgrade works and scores key elements which allows us to identify any weaknesses or risks and to action accordingly. The tenant satisfaction survey is completed by the Council's Tenant Liaison Officers in a face-to-face informal interview, asking for honest feedback that can help the team and service to improve. Some tenants prefer to complete the survey in their own time and can return it via Free Post or can have it collected. This important part of the process enables the team to gather key performance data that is used to correctly measure the contractors' customer focus onsite.

Asset Compliance

(i) Fire Safety

The HRA own and manage three purpose-built high rise blocks, designated as sheltered housing with stay put/ stay safe policy in the event of a fire. The three high rise blocks have been recently refurbished externally and we are proceeding with the internal works following our Fire Risk Assessment (FRA) plans. The external envelope was insulated with a Thermoshell Rock System which was a rock mineral wool slab directly fixed to the substrate, and as a result no BRE testing was required. The windows and roof covering were also renewed.

The three high rise blocks have also benefited from a retro-fit Sprinkler System to all flats, plant rooms and common areas with the exception of the single stair case. We have completed a number of Fire Risk Assessments to the high rise blocks and are in the process of continuing to apply the same method to all of our low and mid-rise blocks.

(ii) Asbestos

We maintain compliance under the duty to manage Asbestos Regulations. We have reviewed our approach to information management and have implemented a new system with regards to surveying 100% of properties before any works commence to a Flintshire Standard Scope.

(iii) Legionella

The HRA have completed a number of Legionella Assessments with the process continuing until all risks have been captured across the housing stock. We have developed a monitoring regime in line with current regulations and from this all actions that are identified are programmed and addressed within stipulated time frames.

(iv) Radon

The HRA have recently developed a draft proposal that will identify risk associated to radon and will develop an action plan of remedial work to reduce the risks to an acceptable level.

4.4 Housing and Neighbourhood Management

The service provides a strategic and important link to addressing tenants' vulnerability through a proactive approach with other internal teams such as the Income Team and Supporting People; as well as with key partners including Housing Associations. This ensures a joined up approach with maximum impact, whilst delivering an effective approach efficiently. As part of the approach to addressing vulnerability, the Council has produced a policy to focus the approach with the following objectives:

- To identify tenants who require support in the management of their tenancy.
- To encourage and promote partnerships and multi-agency working with both internal and external agencies in assessing and meeting the support needs of tenants.
- To enable tenants to reduce instances of breached tenancies and subsequent court actions.
- To provide practical assistance and financial advice to tenants who need this service.
- To attempt to prevent tenancy failure and resulting homelessness.

By having an approach that recognises the needs of vulnerable people and provides the necessary levels of support this will enable tenants to be more able to meet their tenancy obligations. As a result, tenancies will be more sustainable and the instances of anti-social behaviour will be reduced. All tenancies are managed and operated within the framework of the Council's Tenancy Management Policy.

Service delivery

The Housing Management Service has been the subject of a review in the previous year, resulting with a restructure of the delivery teams. The service is now be delivered through the following teams: Neighbourhood team; New Customer team; Community Safety team; and Customer Engagement team, the roles are set out below. The teams are fully operational, with the six 'patch areas' established and local action plans in place.

(i) Neighbourhood Team

The proposal includes the addition of a new post focused on tenancy sustainment and inclusion. There are seven Neighbourhood Housing Officers within the structure and, to support the further integration of housing and asset management, it is proposed that the designated neighbourhood areas are aligned to the six new patch areas of:

- Buckley
- Connahs Quay and Shotton
- Deeside and Saltney
- Flint
- Holywell
- Mold

Each Officer will be designated to one of the new six patch areas, with the seventh Neighbourhood Officer being used to provide additional floating support in areas that require intensive management intervention and support. They will also be used to provide flexibility and cover to help build the resilience of the team. The designated neighbourhood areas are an increase from the current Neighbourhood Officers patch size, however, this is a reflection of the change in the functions and the creation of a new customer team who will be responsible for the allocations and lettings. The role of the Neighbourhood Officer will be more focused on providing a visible and accessible tenancy and estate management service. This includes dealing with low level anti-social behaviour cases with the specialist community safety team taking responsibility for high level and complex ASB cases.

Neighbourhood Officers will be expected to work in an agile and flexible way providing a responsive and mobile service, which is visible and accessible to customers. This will include regular estate walkabouts, tenancy profile visits, new tenant visits along with other initiatives to develop a more detailed knowledge of the portfolio of homes including stock profile, resident's needs and wider community issues. Neighbourhood Officers will then use this customer insight and data to tailor services and develop effective neighbourhood plans to target resources and drive forward improvements.

The Caretaker/ Janitor role has been reviewed creating a handyperson service. This role will be used to support some of the Council more vulnerable customers, helping them to maintain their tenancy. The handyperson's service will also help support local community initiatives and projects helping to maintain clean, green and safe neighbourhoods.

(ii) New Customer Team

There are four New Customer Housing Officers within the team who will be designated to one of the new patch areas and they will also be responsible for covering each other's areas. Discussion will need to take place to ensure an even distribution of voids across the Officers. There are approximately 700 voids per year across the stock, which equates to 175 voids per annum per new Customer Housing Officer. When broken down further this would be approximately 14 voids per month equating to three each week.

The new customer team will be responsible for ensuring the effective and efficient allocation for the letting of void properties and ensuring that pre-tenancy assessments are carried out and support identified to help minimise tenancy failures. They will work closely with Housing Solutions and the Voids team to ensure a seamless delivery of the service working to ensure that empty properties are re-let in the most efficient and effective way. This will include adopting innovative and dynamic approaches to marketing and allocating vacant homes. The new customers team will also lead on marketing the Council 'available to let' homes on the website.

A new Tenancy Sustainment Officer is to be appointed to provide initial support to more vulnerable customers to help support them set up their new home and sustain their tenancy. This support will be for an initial period, during which time referrals will be made to the relevant support services. It is anticipated that by offering a seamless transition of support it will help to reduce the number of tenancy failures.

(iii) Tenancy Enforcement Team

The three Community Housing Officers will each be designated to two of the six new district areas and will be responsible for dealing with high level and complex anti-social behaviour cases including any legal action. They will be responsible for overseeing the management of cases and assisting with performance reporting. As well as being responsible for using a wide range of tools to prevent and tackle tenancy breeches including adopting a multiagency approach. The team will be the lead contacts for Community Safety Partnership Meetings.

(iv) Customer Engagement

This role focuses on financial and digital inclusion as well as supporting and promoting employment related initiatives.

4.5 Repairs and Maintenance

The service delivers all responsive repairs and maintenance, with a team of 110 operatives, across the HRA stock. The service provided includes:

- Gas servicing, including for NEW Homes;
- Electrical checks in line with legislative requirements;
- Cyclical maintenance including monthly lighting checks and fire alarm testing;
- Emergency 24 hours call out service;

The priorities for the service are:

- to improve the efficiency of the service through improved resource management;
- to support other areas of the service to become more efficient (i.e. void turn arounds); and
- to become more effective through new ways of working.

Service delivery

The service has recently undertaken a value for money review, identifying and subsequently achieving efficiencies, and will continue to work within a Value For Money (VFM) framework, embedding the principles of economy, effectiveness and efficiency, whilst maintaining a good quality of service. The review included an appraisal of contractors spend resulting in reduced costs and contractors being used for one off works or major works only.

There have been a number of improvements across a range of areas of the service including:

- reducing the void time and speeding up the turn around, resulting in reduced rent loss for the service. This is achieved through operatives reporting any issues prior to the property becoming empty and completing any external work once the tenants have moved in.
- In addition, the service provides a repairs and maintenance service for NEW Homes and the Council's private rented temporary accommodation through a Service Level Agreement (SLA).
- Successful delivery of the in-house gas service team, which received a positive audit inspection in 2018.

Looking forward, the team is proactively planning for the legislative changes such as the new regulations for electrical installations and checks, and installation of carbon monoxide monitors, with the aim of positively managing any potential impact on the service.

Performance and standards

The headline response times for repairs are being exceeded as set out below.

| Repair | Target | Performance achieved |
|-----------|----------|----------------------|
| Emergency | 24 hours | 2 hours |
| Urgent | 7 days | 3 days |
| Routine | 28 days | 14 days |

4.6 Voids delivery

(i) Void inspections

The voids inspection service was reviewed to refocus the resource utilisation and the time it took for the inspection, ensuring a quicker inspection turn around. Subsequently, two skilled / trades employees were seconded to solely undertake the void inspections, significantly improving the performance of the service.

(ii) Void clearance

The HRA has now sub-contracted clearance to a social enterprise 'Flintshire Refurbs', who employ two of the Council's tenants for a year, providing employability skills and basic skills training whilst assisting them into further employment at the end of the contract.

(iii) Major and minor works

The existing contractor framework for major works on voids is currently under a value for money review looking at overall and comparative costs, and as a consequence of significant increase in the costs and the quality of the work, the team is to retender for framework contractors.

All of the minor works and some of the major is completed by the in-house team, including bathrooms and kitchens, where this is deemed to be efficient.

4.7 Aids and Adaptations

The service has developed an Aids and Adaptations Policy which is a cross service policy and aims to align delivery across the Council. The purpose of the policy is to:

'support council tenants to be supported to obtain the best solutions for themselves and their carers as quickly as possible ensuring a fair and timely system for all. This may involve carrying out adaptations or being supported to look at alternative solutions to meet people's needs'.

The HRA will consider and adapt to the principles of the:

- Housing and Regeneration Act 1996
- Human Rights Act 1998
- Equality Act 2010
- Social Services and Wellbeing Act (Wales) 2014
- Enable adaptations scheme 2016

whilst meeting its financial and overarching duties to all its citizens.

The HRA has a dedicated annual budget for aids and adaptations of £1.015m, which funds minor adaptations up to £1,000 (which is under review) and major adaptations up to £36,000 as per Welsh Government guidelines. The adaptations are delivered by a dedicated team of skilled trades people and an in-house Surveyor. Where the work is specialised or major then contractors are used to expedite speedy delivery.

In addition, the Council works in partnership with its RSL partners and Social Services to capture and address the demand for specialist housing through the Specialist Housing Group, which is deemed as good practice by Welsh Government. The demand is met through both existing stock and the necessary DFG; an acquisition of a property which can be adapted by our partner RSLs; or through including a specifically designed and built property as part of the new build programme. This approach has resulted in people being housed in suitably adapted property over the last 12 months.

5 RESOURCE AND FINANCIAL REQUIREMENT

5.1 Rents

The Social Housing rents policy was introduced by Welsh Government in April 2015 for local authorities. This policy was aimed at achieving rent convergence between council and housing association rents over time.

The existing policy (CPI + 1.5% + up to £2 per week) expires on 31st March 2018 and the outcome of the Affordable Housing Supply Review will provide details of the future policy.

In 2019/20 a one year interim policy will apply.

- 1. The annual uplift will be set at **CPI only** i.e. 2.4%.
- 2. The maximum amount a social landlord can increase an individual tenant's weekly rent is 2.4%. For the avoidance of doubt, the discretion to apply "up to £2 per week" has been removed for those social landlords whose average weekly rent is within or above their Target Rent Band.
- 3. Where a social landlord's average weekly rent is below their Target Rent Band and is required under the Rent Policy to be within the Target Rent Band, the maximum amount they can increase an individual tenant's weekly rent is 2.4% + £2.
- 4. This decision will apply for one year only (2019-20) while we are awaiting the outcome of the Affordable Housing Supply Review.

The rent policy sets out the total target rent band for each landlord. The council's average target rent for 2019/20 is £97.56. On 1st April 2019 the council's average rent will be £93.78. The council's current average target rent is below the target rent band and the council has the discretion to apply up to £2 per week for tenants whose weekly rent sits below target.

For the purposes of the business plan a 2.4% plus up to £2 a week increase in rents has been included.

Anticipated Rental (including voids rent loss) and other income for the three year period 2019/20, 2020/21 and 2021/22 are shown in the table below:

| Year | Net Rental Income | Other Income | Total Income |
|-------------|-------------------|--------------|--------------|
| 2019 – 2020 | £34.688m | £ 1.572m | £ 36.260m |
| 2020 – 2021 | £35.654m | £ 1.760m | £ 37.414m |
| 2021 – 2022 | £36.584m | £ 1.781m | £ 38.365m |

| Rent Charges | | | | | | |
|----------------------------|----------------------|-------------|---------------------------------|----------|---------------------------------------|-------------------------|
| | 2019/20 | | | | | |
| | | £'s | | | | 0. |
| Property Type | No. of Properties | Target Rent | Average Transitional Rent | Variance | Equal to / above Target Rent | Below Target Rent |
| G1Bedsit | 22 | 70.32 | 70.32 | 0.00 | 22 | 0 |
| G1bungalow | 12 | 87.44 | 84.33 | -3.11 | 2 | 10 |
| G1Flat | 161 | 79.11 | 78.96 | -0.15 | 156 | 5 |
| G1House | 2 | 87.44 | 70.91 | -16.53 | 0 | 2 |
| G2Bungalow | 3 | 97.15 | 92.46 | -4.69 | 0 | 3 |
| G2Flat | 303 | 87.90 | 87.67 | -0.23 | 285 | 18 |
| G2House | 705 | 97.15 | 94.06 | -3.09 | 290 | 415 |
| G2Maisonette | 9 | 87.90 | 88.78 | 0.89 | 9 | 0 |
| G3Bungalow | 4 | 106.87 | 106.61 | -0.26 | 3 | 1 |
| G3Flat | 38 | 96.69 | 95.34 | -1.35 | 24 | 14 |
| G3Maisonette | 1 | 96.69 | 96.69 | 0.00 | 1 | 0 |
| G3House | 3,112 | 106.87 | 100.56 | -6.30 | 736 | 2,376 |
| G4House | 130 | 116.58 | 107.80 | -8.78 | 24 | 106 |
| G5House | 5 | 126.30 | 116.61 | -9.69 | 2 | 3 |
| G6House | 5 | 126.30 | 119.27 | -7.03 | 2 | 3 |
| GNB1Apartment | 6 | 79.11 | 83.06 | 3.96 | 6 | 0 |
| GNB2Apartment | 8 | 87.90 | 92.55 | 4.65 | 8 | 0 |
| GNB2House | 52 | 97.15 | 100.70 | 3.55 | 32 | 20 |
| GNB3House | 21 | 106.87 | 109.00 | 2.14 | 11 | 10 |
| GNB2Bungalow | 4 | 97.15 | 100.21 | 3.06 | 1 | 3 |
| M1Mini Group Bungalow | 299 | 87.44 | 85.28 | -2.15 | 166 | 133 |
| M1Mini Group Flat | 116 | 79.11 | 79.16 | 0.05 | 116 | 0 |
| M2Mini Group Bungalow | 94 | 97.15 | 94.43 | -2.72 | 55 | 39 |
| M2Mini Group Flat | 23 | 87.90 | 87.90 | 0.00 | 23 | 0 |
| M3Mini Group Bungalow | 1 | 106.87 | 106.87 | 0.00 | 1 | 0 |
| S1Sheltered Bedsit | 64 | 70.32 | 70.32 | 0.00 | 64 | 0 |
| S1Sheltered Bungalow | 850 | 87.44 | 85.91 | -1.53 | 499 | 351 |
| S1Sheltered Flat | 322 | 79.11 | 79.13 | 0.02 | 322 | 0 |
| S1Sheltered House | 1 | 87.44 | 87.44 | 0.00 | 1 | 0 |
| S2Sheltered Bungalow | 510 | 97.15 | 92.86 | -4.29 | 140 | 370 |
| S2Sheltered Flat | 305 | 87.90 | 87.90 | 0.00 | 305 | 0 |
| S2Sheltered House | 1 | 97.15 | 90.48 | -6.67 | 0 | 1 |
| S2Wardens Bungalow | 2 | 97.15 | 97.15 | 0.00 | 2 | 0 |
| S2Wardens Flat | 4 | 87.13 | 87.13 | 0.00 | 4 | 0 |
| S2Wardens House | 1 | 97.15 | 95.33 | -1.82 | 0 | 1 |
| S3Sheltered Bungalow | 2 | 106.87 | 106.35 | -0.51 | 1 | 1 |
| S3Wardens Bungalow | 16 | 106.87 | 105.97 | -0.90 | 12 | 4 |
| S3Wardens Flat | 10 | 96.69 | 96.69 | 0.00 | 1 | 0 |
| S3Wardens House | 20 | 106.87 | 102.40 | -4.46 | 6 | 14 |
| S4Wardens Flat | 1 | 105.48 | 105.48 | 0.00 | 1 | 0 |
| SO3Shared ownership houses | 12 | 85.49 | 85.49 | 0.00 | 12 | 0 |
| Total | 7,248 | 97.56 | 93.78 | -3.78 | 3,345 | 3,903 |
| | 1,240 | 31.30 | 33.10 | -3.10 | J 3,345 | ა,უსა |

<u>Note</u>

G = General Need GNB = General Needs New Build

S = Sheltered M = Mini Group (over 55s with no warden service)

SO = Shared Ownership

The number equates to the number of bedrooms the property has for example a G3house is a general need 3 bed house.

The above chart shows the transitional rents chargeable to Flintshire tenants under the new rents policy from 2019/20 and how they compare to target rents. The average rent chargeable for 2019/20 is £93.78 some £3.78 below the weekly target rent under the interim policy. On 1st April 2019 it is estimate that 46% of tenancies will be at target rent.

5.2 Empty Properties

Void rent loss is currently at 1.75% of rental income. The business plan has been adjusted to assume this level of void rent loss in future years.

5.3 Service Charges

The introduction of service charges aims to achieve greater transparency and fairness for tenants, providing greater accountability whilst helping to improve both the efficiency and quality of services being delivered.

Flintshire is implementing service charges on a phased basis for existing/ongoing tenancies. Since April 2015 all new tenants have paid for services. A tenant consultation will take place in 2019/20 to review services and discuss implementation of future revised charges.

With the exception of services provided for the benefit of individuals, the service charges outlined above are all currently 'housing benefit eligible'.

5.4 Garage Rents

Garage rents are currently charged at £7.61 per week. We are proposing an increase of £1 per week. Garage plots are currently £1.20 per week. We are proposing a 20p increase per week.

5.5 Proposed financial changes to the 2019/20 business plan

The table below lists the proposed changes to the funding of the 2019/20 business plan. This includes additional funding and any efficiencies identified since last year.

Efficiencies/Use of one off funding

| No | Section | Description | Recurring/ | 2019/20 | Narrative |
|----|---------------------------|--|---------------|---------|---|
| | | | Non-recurring | £m | |
| 1 | Borrowing Costs | Reduction in borrowing interest rate/costs | Non-recurring | , , | This is a change to the projected interest costs because the SHARP Batch 3 schemes will commence later than planned and differ in numbers from the assumptions included in the current business plan. |
| 2 | Borrowing Costs | Reduction in MRP | Non-recurring | ` ′ | This is a change to the projected 19/20 debt repayment because the level of borrowing is not expected to be as high on the 31st March 2019 as the 18/19 business plan assumed. |
| 3 | Capital Programme Funding | Prudential Borrowing | Non-recurring | | The increase in prudential borrowing will fund the additional WHQS expenditure of £0.5m (see below) and contribute £0.9m towards the Innovative Housing Programme SHARP scheme at Garden City. |
| 4 | Capital Programme Funding | Use of capital receipts from Right to buy sales and sale of land | Non-recurring | (0.375) | Capital receipts of £0.375m will be used to support SHARP schemes |
| 5 | Capital Programme Funding | Use of commuted sums | Non-recurring | (0.535) | Commuted sums of £0.535m will be used to support SHARP schemes |
| 6 | Capital Programme Funding | Innovative Housing Programme Grant | Non-recurring | (1.100) | Grant monies will support the scheme at Garden City |
| 7 | Capital Programme Funding | Solar PV Feed In Tariff | Recurring | (0.275) | Income generated by Solar PV contracts |
| 8 | Revenue Grant Income | Affordable Housing Grant | Recurring | (0.194) | Grant monies to support borrowing costs relating to SHARP |
| 9 | Management & Support | Health & Safety Vacant Post | Non-recurring | ` ′ | This post was established in 2016. A non-recurring efficiency is included for 2019/20 and the permanent outcome will be incorporated as part of the Housing & Assets restructure. |
| 10 | Management & Support | Prog Manager Welfare Reform Vacant Post | Non-recurring | (0.012) | The current post-holder is seconded to Welsh Government. |
| 11 | Management & Support | Support Recharges | Recurring | , , | This budget existed to pay for employee related costs (training, mileage, expenses etc.) for staff whose salary costs are split between the HRA, New Homes and the Council Fund. For example, Finance, IT, Community Based Accommodation Support Services. The demand for this budget has diminished over the last few years and the budget can now contribute towards the additional Support Service recharge (see below). |
| 12 | Management & Support | SHARP Site Investigation Fees | Recurring | ` ′ | A budget of £0.047m was set aside in 2016 for non staffing costs relating to SHARP (e.g. legal advice, consultants, site investigation fees which can't be capitalised). The budget has been reduced to £0.020m to cover any advice required in the future. |
| 13 | Management & Support | Buildings Insurance | Recurring | (0.035) | There has been a reduction in the cost of the FCC buildings insurance premium. |
| 14 | Management & Support | Finance SLA | Recurring | ` , | As part of the Finance restructure, the number of Finance staff providing support to the HRA, SHARP and NEW Homes has reduced from 5.3ftes to 4.5ftes (3.6 x ftes funded by the HRA and 0.9 x ftes funded by NEW Homes). This is in addition to savings released in previous years. |
| 15 | Repairs & Maintenance | Capitalisation of DFG posts | Recurring | ` ′ | The majority of the Disabled Facilities Grant posts are capitalised with the exception of 1 x Bricklayer and 1 x Labourer. It is proposed to capitalise the whole team to be consistent with accounting treatment |
| 16 | Repairs & Maintenance | Fleet Reduction | Recurring | (0.060) | Fleet recharges have reduced during 2018/19 because an element of the management costs have been apportioned across a wider range of services than in previous years. |
| | | | | | |
| | | Total revisions to HRA Funding | | (5.100) | |

The table below lists the proposed revisions to HRA expenditure and any pressures which have arisen since last year. The overall balance making a contribution towards reserves of $\pounds 0.158m$.

Investment Decisions/Cost Pressures

| No | Section | Description | Recurring/ | 2019/20 | Narrative |
|----|------------------------|--|----------------------|---------|--|
| | | | Non-recurring | £m | |
| 1 | Rents | Impact of revised rent policy decision & revised | Part-recurring | | This amount reflects the approximate impact of the revised rent policy |
| | | SHARP rent projections | | | and SHARP rent projections. This pressure will have been partially offset |
| _ | Rents | In a second and decrease and decreased | December | | by increases in rents following turnover of tenants. |
| 2 | Rents | Increased voids percentage (days void) | Recurring | | This relates to the rent lost during void periods including hard to let |
| | | | | | properties and sensitive lets. The decision to complete WHQS works as properties become void also increases the number of days each property |
| | | | | | lis empty and results in additional rent loss. |
| 3 | Other Income | Service Charges | Non-recurring | | This pressure reflects the difference between the anticipated service |
| 3 | Other income | Service Charges | Non-recurring | 0.006 | charge income for 19/20 and the revised proposal to keep service |
| | | | | | charges at the same level during 2019/20. |
| 4 | Other Income | Increased garage voids / demolition | Recurring | 0.021 | This relates to garage rent lost because garages are either unoccupied |
| 4 | Other income | increased garage voids / demonition | Recuiring | | or are due to be demolished. |
| 5 | Capital Programme | Increased WHQS Allocation | Two years | | This increase covers the additional costs of envelope works |
| 6 | Capital Programme | Energy Efficiency Works | Recurring | | Using Solar PV Feed In Tariff |
| 7 | Capital Programme | SHARP Programme | Non-recurring | | This covers the additional HRA investment in the Garden City Scheme. |
| | 3 | 3 | | | £1.1m will be grant funded (Innovative Housing Programme). |
| 8 | Capital Programme | Affordable Housing Grant | Non-recurring | 1.243 | £1.243m capital funding was previously included in the business plan for |
| | 1 | _ | | | 2019/20. This grant will now be paid to the Council as revenue funding |
| | | | | | spread over 28 years to assist with borrowing costs. |
| 9 | Employee Costs | Salary Costs / Pay Award | Recurring | 0.298 | The pay award for 2018/19 and 2019/20 was approved after the budget |
| | | | | | for 2018/19 had been set. This pressure covers the element of the award |
| | | | | | above standard inflation and estimated changes to pay legislation (e.g. |
| | | | | | living wage, pension contributions, national insurance contributions) |
| | | | | | |
| 10 | Non Standard Inflation | Price Inflation | Recurring | | Additional budget has been built in to cover estimated increases on gas, |
| | | | | | electricity, materials and subcontractor costs (including the capital |
| | | | | | programme). The standard inflation rate has also increased from 2% to |
| 44 | Manager 1 & O | For all life (Donor and to a condex) | Manager and a second | | 2.4% (October CPI) |
| 11 | Management & Support | Feasibility (Regeneration works) | Non-recurring | | This provision is to cover the costs of any feasibility works in advance of any regeneration projects. |
| 12 | Management & Support | Support Service Recharges | Recurring | | This pressure reflects the increase in the allocation of corporate |
| 12 | management a support | Capport Cervice Recordinges | recounting | | overheads to the HRA. |
| 13 | Repairs & Maintenance | 2 Inspectors and Travel Costs | Recurring | 0.025 | This pressure covers the additional salary, travel etc. costs incurred when |
| | | | | | replacing one Plumber and one Plasterer with two Inspectors. This will |
| | | | | | make the current arrangements permanent. |
| | | Total revisions to HRA Expenditure | | 4.941 | |
| | T | T= | | | |
| | | Budgeted contribution to reserves | | (0.158) | |

5.6 Staff and associated costs

The business plan includes 221.84 established Positions (FTE) within the Housing Revenue Account (including the WHQS Capital Works Team) in 2019/20.

5.7 Housing Asset Management

Housing Asset Management (HAM) includes Responsive repairs, voids, WHQS and cyclical works and Disabled adaptations. Total FTE's for HAM assumed in the plan are 168.5. The revenue budget for 2019/20 is £8.530m (£1,177 per tenancy).

5.8 Estate Management

Estate Management includes Rents, Anti-Social Behaviour, Tenant participation and Tenancy management services. Total FTE's assumed in the plan are 33.36. The planned budget is £1.722m.

5.9 Landlord Services

Landlord Services includes all costs associated with service charges and landlord costs for communal buildings. Total FTE's assumed in the plan for Landlord Services are 8. The planned budget is £1.465m.

5.10 Management & Support Services

Management & Support Services include Finance and cash collection, I.T, member services, HR and Training, Legal, Insurance, Buildings, admin and corporate management costs. The FTE's assumed on the plan for Management & Support Services are 11.98. The planned budget is £2.563m.

5.11 Capital Financing

| Financial Year | New Build Programme | WHQS | Regeneration | Total Borrowing Costs | Closing HRA Debt |
|-------------------|------------------------|---------|--------------|------------------------|---------------------|
| 2019.20 | £9.254m | £4.162m | | £8.380m | £139.453m |
| 2020.21 | £9.867m | | | £8.982m | £146.531m |
| 2021.22 | £1.336m | | £3.000m | £9.391m | £147.849m |

Welsh Government have now lifted the borrowing cap of £143.934m agreed as part of the original self-financing agreement introduced in April 2015. Work is currently underway, through legal colleagues, to terminate the Voluntary Agreement under which each authority exited the former Housing Revenue Account Subsidy scheme. The draft business plan proposals do not breach the existing debt cap during 2019/20.

The capital programme for 2019/20 is £34.208m of which £21.586m is allocated to achieving the Welsh Housing Quality Standard, £1.083m to DFGs, £0.275m to Energy Efficiency and £11.264m to new builds.

6 MONITORING AND EVALUATION

Risk management plans have been developed for the WHQS programme and the SHARP new build programme, which are regularly monitored by the Housing and Regeneration programme board; the Scrutiny committee and the Council's Cabinet.

The risk register below for the overall HRA is updated and monitored monthly at the Housing and Regeneration Programme Board.

| Ref | Description/Issue | Risk | Mitigation Act (MA) / Response Plan (RP) |
|-----|---|--|--|
| 1 | MRA funding certainty - MRA is included within the HRA 30 year Business Plan at £5.0m per annum | MRA funding is only guaranteed year on year the risk is that MRA funding is not received | Ensure delivery of WHQS programme Fully complete Welsh Government MRA returns on a quarterly basis Lobby Welsh Government on need for MRA to continue to continue to invest in the Housing stock Monitor and review at HRA Programme Board |
| 2 | Meeting the WHQS by 2020 - Delivering a significantly increased investment programme | Annual programme is not delivered to target Major supplier issues Contractor performance or contractor viability issues Loss of key staff Recruitment to delivery team Significant stock condition issues Tenant satisfaction falls | Effective contractor management Appoint sufficient resource in delivery team Develop a revised delivery team structure Appoint additional Tenant Liaison Officers Post inspection of completed work Stock Condition Survey in place Monitor and review at HRA Programme Board |
| 3 | Delivering the New Build programme by 2020 | Mobilisation Phase of the Programme does not achieve the completion of the first phase of development in Flint by April 2016 Unsuitable sites selected for development and / or planning permission not granted Reputational risk through poor communication of Programme objectives progress and outcomes | Integration of the Programme with the development of the Local Development Plan (LDP) and the housing strategy Integrated Communications Plan Design Procurement process to meet commissioning objectives More intensive site visits to be conducted on potential development sites Early feasibility investigations to be undertaken in respect of sites identified Concurrent work stream to liaise with highways; planning and street scene officers Monitor and review at HRA Programme Board |
| 4 | Introduction of charging for services | Quality and cost of services delivered Recovery of income Tenant satisfaction | Extensive tenant consultation Effective debt management arrangements Review of standard and cost of services delivered Monitor and review at HRA Programme |

| | | | Board |
|---|--|--|--|
| 5 | Maximising rental income particularly in light of ongoing Welfare Reforms | Poverty issues Increase in rent arrears Tenancy sustainment issues | Effective tenancy management Creative use of DHP Consideration to resource for tenancy sustainment Monitor and review at HRA Programme Board. |
| 6 | Meeting Annual Efficiency targets - Delivering the HRA efficiency plan ensuring savings targets are achieved | Efficiency targets not met Detrimental impact on service delivery Tenant satisfaction | Monitor progress through Council Housing Service Senior Management Team Service Plans and 1:1's Financial management and monitoring Monitor and review at HRA Programme Board |
| 7 | Proposed Rent review | Impact on HRA Business Plan Ability to deliver WHQS Ability to deliver New Build programme Impact on HRA services and sustainability | Ensure dialogue with Welsh Government Ensure representation on relevant National boards Modelling and risk management Monitor and review at HRA Programme Board |
| 8 | Emerging changes in the priorities for the carbon based economy | Potential impact on the investment planning for the longer term | To be determined |

7 ACTION PLAN - KEY ACTIONS FOR 2019/20

The following actions will support the delivery of the priorities set out in this business plan:

- 1. Grow the housing stock by a minimum of 1,000 over the lifetime of the plan;
- 2. Maintain, sustain and build on the improvements delivered through WHQS investment; and
- 3. To be in the top quartile for performance and quality of service delivery.

The table below sets out the high level actions for 2019/20 to enable the delivery of the HRA within the framework of the priorities set out above, and also reflect the individual detailed service plans.

| Act | ion | Detail | Progress | Timeframe | Responsible / lead team |
|-----|--|--|--|-------------------|--|
| 1 | Inform and influence the wider Council's housing strategy development. | Develop a robust and intelligence led strategic framework to inform the delivery of new build, acquisitions and services. | Draft Housing Strategy for 2019- 2024 complete | March 2019 | Housing Strategy |
| | | To undertake strategic acquisitions to support local regeneration or other local priorities including meeting short/medium term demand | Five properties have been purchased under the strategic acquisition / right to buy back scheme. They are currently undergoing the void maintenance works to enable them to be let in accordance with the demand from SARTH register. | Ongoing | Business Performance Team Manager |
| 2 | To deliver community benefits as part of the WHQS and SHARP programme | To develop a framework to identify and agree the community benefits to be delivered | In the process of being developed – subject to procurement rules. | Ongoing | Regeneration Manager |
| | | To establish a process, in line with the Council wide strategy, to measure and capture community benefits. | | | |
| 3 | Develop and inform the energy efficiency | Review and update the HRA response to the energy efficiency and sustainability agenda in | Awaiting results of the refreshed stock condition survey | September 2019 | Capital Works Team Manager |

| | strategy | relation to new build | | | |
|---|--|---|--|-------------------|---|
| | | and current stock. Develop an investment and VFM approach to energy efficiency post WHQS | Review of all of the Energy Performance Certificates (EPC's) and the procurement of further EPC's to enable the Council to complete an in depth review of all Council properties falling under the SAP 65 threshold. Complete an action plan to address those properties below SAP65 detailing the level of investment needed to bring each property up to WHQS Standard. From this a post 2020 delivery plan can be considered in line with WG requirements (decarbonisation) to acceptable levels. | Ongoing | Capital Works Team Manager / Operations Manager |
| 4 | Develop and introduce a value for money framework | Achieve year on year efficiencies through a cost benefit approach | Delivery of the new Management structure | March 2020 | All Managers |
| 5 | Improve efficiencies on major and minor works | Undertake a value for money review on the comparative costs on retender | There is a tender to review the Schedule of Rates for void works that is currently with Procurement. The retender may give options to utilize additional subcontractors and attain value for money. To be | September 2019 | Operation Managers |

| | | | review in six | | |
|---|--|---|---|-------------------|--|
| 6 | Improved IT capability for reporting including Open Housing and KPIs | Update the servers to enable the productivity module to be opened in Open Housing so individual work output can be monitored. | months. Awaiting new Management structure | September 2019 | IT services |
| | | Join up the IT and deliver a digital solution using apps to capture customer feedback – this may require some up front work with tenants to ensure they use the service but it aligns with the Council's digitalisation strategy going forward. | Awaiting new Management Structure | September 2019 | Housing Manager / Project Manager |
| | | Introduce software system to identify rent patterns | Mobysoft software is being acquired | September 2019 | Income Services |
| 7 | Improved understanding of asset base | Undertake/ update the stock condition survey | Tender delayed due to resource requirements and in house PDA total mobile solution. Once completed Stock Survey information can be imported directly into the Housing Asset Management System (Open Housing). | September 2019 | Capital Works Team Manager |
| | | Maintain stock data and asset register | As above | Ongoing | Capital Works Team Manager |
| | | Review and assess the potential to realign existing housing stock | As above | Ongoing | Capital Works Team Manager |

| | | Develop a register of stock that has existing aids and adaptations which can be identified at re-let for most appropriate letting, to achieve better efficiency of existing stock. | The maintenance inspectors for voids are capturing any historical adaptations that have been undertaken. This information will be available. | September 2019 | Operations Manager |
|---|--|--|--|-------------------|-----------------------|
| 8 | To implement the Customer Involvement Strategy and Action Plan | Improved understanding of customer satisfaction and involvement through a range of tenant support including: Providing more opportunities for tenants to engage particularly through the development of local arrangements. Helping tenants to resolve issues that affect them and help us ensure that tenant retain satisfaction in the quality of our services. Improving and extending the range of communication options to ensure our tenants are informed, engaged and have the opportunity to challenge. Developing training programmes which encourage participation and encourages their involvement in the development of resilient communities. | | Ongoing | Housing Manager |
| 9 | Preventative | Working across internal | 12 month pilot | September | Housing |

| | work with vulnerable tenants to address rent arrears in conjunction with the Income Team | teams including the Income Team, Benefit Team; Housing Solutions; Housing Options and Housing Management, develop appropriate actions around the following areas: 1. Lettings arrangements and tenancy allocation to vulnerable tenants. 2. Early identification of arrears. 3. Initial contact to tenants experiencing | running to look at reducing the number of rent arrears in Council properties. The Housing Intervention Team consists of 4 officers (2 income officers and 2 Accommodation Support Officers) who will target low level rent arrears below £600. This early intervention is intended to | 2019 | Manager / Income Services / Housing Options |
|----|--|--|---|--|---|
| | | financial difficulties. 4. Direct contact with tenants. 5. Arrangements in place to support tenants experiencing financial difficulties. | prevent evictions and higher rent arrears. Next stage is to produce an evaluation for the HRA to establish cost effectiveness. | | Income Manager and Housing Strategy |
| 10 | Proactive Neighbourhood Management | Regular meetings with other landlords and key partners, including the Police, as part of the implementation of a proactive Neighbourhood Management plan. | In progress | Ongoing | Housing Manager |
| 11 | Customer satisfaction | Source an independent company to undertake follow-up satisfaction surveys based on service delivered through regular surveys | Delayed due management changes | September 2019 | Service Manager |
| | | Review resource management with the aim of ensuring we get it right first time, particularly in relation to the Call Centre. | The Operations Manager meets with the Call Centre as they provide the service for the R&M team. DP working with Travis Perkins to ensure electronic trading is | Ongoing monitoring of implementation of service | Business Performance Team Manager / Customer Services |

| | | | implemented and van stock replenishment ensures correct materials to complete the job on first visit. | | |
|----|--|---|---|-------------------|---|
| | | Implement customer satisfaction process for voids and aids and adaptations | Customer satisfaction has been implemented in the disabled adaptation team. There is to be a review of the void policy / procedure and customer satisfaction will form part of the review. The satisfaction survey will need to capture the complete customer journey from allocation of a property to start of tenancy. | September 2019 | Operations Manager |
| | | Undertake the STAR annual survey to benchmark customer satisfaction | Delayed due to management changes | September 2019 | Service Manager / All Managers |
| | | Use Housemark and APSE to benchmark our performance and levels of customer satisfaction. | Performance is currently being reported on both Housemark and APSE, there is not a full year of customer satisfaction data yet. | Ongoing | Business Performance Team Manager |
| 12 | To deliver 50 new homes per annum up to 2020 to meet the demand of the social housing register | Ensure the delivery of new build adds value through addressing the pressures for certain housing types by basing development plans on intelligence. | 64 Council homes were delivered in 2017/18; a further 24 in 2018/19; and a further 75 are planned for 2019/20. Plans for | Ongoing | Housing Programmes Service Manager |

| | | | additional sites are being progressed. | | |
|----|---|---|---|-------------------|---|
| | | Undertake a review and update of the Flintshire House Standards | Specification for all new build properties was signed off in November 2018. | Completed | Housing Programmes Service Manager |
| 13 | To deliver WHQS targets within year and within budget by 2020 | Undertake a review of contractors to deliver the fourth year of the programme to achieve efficiencies against costs and resource requirements | All tenders complete. Review of all costs also completed and tenders procured more efficiently. | Completed | Capital Works Team Manager |
| | | | 2019 mop up programme (acceptable fails) due to be tendered in January 2019 and all documentation completed | June 2019 | |
| | | | including cabinet report which was further agreed in Q3 2018. Further cost reviews ongoing. | Ongoing | |
| 14 | To implement the new patch structure | Develop local action plans across the County | Completed. Housing Officers are delivering improved customer service and customer involvement at local level. More effective partnership working. | Completed | Housing Manager |
| 15 | Implement the Asset Plan | Develop a work programme for the boiler repairs; smoke detectors; carbon monoxide and electrical safety to inform budget requirements. | Central Heating Boiler Programme will be completed once the PDA total mobile solution is implemented and the stock survey | September 2019 | Operations Manager / Capital Works Team Manager |

| | | | data uploaded. This will generate the Central Heating Programme automatically. Any boilers that do not reach their desired lifecycle (15 years) will be reviewed with regards to performance and renewed individually through e-repairs and maintenance service. | | |
|----|-----------------------------------|---|--|-------------------|-----------------------|
| 16 | Reduce void periods | Increase reporting of issues prior to property becoming empty | Current performance targets are being achieved for work days in maintenance. | March 2019 | Operations Manager |
| | | | However there are concerns relating to garden clearance costs. A pre-termination process to review this part of the service for improvement. | September 2019 | |
| 17 | Aids and Adaptations Policy | Develop and consult on the policy to provide a framework for undertaking aids and adaptations to Council stock | There is a current policy and procedure for this part of the service. | March 2019 | Operations Manager |



Flintshire County Council - HRA 30 Year Financial Business Plan Summary

| | | Income | | | | Expe | nditure | | | | Net Operatin | ng Balance | | | Available Capital Funding Capital P | | | | Capital Pi | ogramme | | | | | | | | | |
|----------------------|--------------------|-----------------|--------------|-----------------|----------------------|--------------------|--------------------|-----------------|-------------------|------------------------------|--------------|------------|----------------|--------|-------------------------------------|-------------------------|---------------------|-----------|------------------|-----------------------------|-----------------------------|---------------------------|-------|--------------------------|----------------------|----------------------|--------------|-----------------------|----------------------------|
| Yr Financial Year | Net Rent Income | Other Income | Total Income | Estate Mgmnt | Landlord Services | Repairs & Maint | Mgmnt & Support | Debt Charges | Total Expenses | Net Operating Expenditure | Balance B/F | CERA | Balance C/F | CERA | MRA | Prudential Borrowing | Capital Receipts | IHP Grant | Commuted Sums | Energy Feed in Tariff | Total Capital Funding | WHQS Capital Programme | DFG | Strategic Acquisition | SHARP Replacement | Energy Efficiency | Regeneration | SHARP Developments | Total Capital Programme |
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| 1 2019.20 | (34,688) | (1,572) | (36,259) | 1,722 | 1,465 | 8,530 | 2,563 | 8,380 | 22,660 | (13,600) | (1,165) | 13,442 | (1,323) | 13,442 | 5,065 | 13,416 | 375 | 1,100 | 535 | 275 | 34,208 | 21,586 | 1,082 | | 0 | 275 | | 11,264 | 34,208 |
| 2 2020.21 | (35,654) | (1,760) | (37,414) | 1,765 | 1,470 | 8,703 | 2,691 | 8,982 | 23,611 | (13,803) | (1,323) | 13,953 | (1,173) | 13,953 | 5,065 | 9,867 | 1,227 | | | 275 | 30,387 | 17,914 | 1,104 | | 0 | 275 | | 11,094 | 30,387 |
| 3 2021.22 | (36,584) | (1,781) | (38,365) | 1,806 | 1,505 | 9,019 | 2,754 | 9,391 | 24,475 | (13,890) | (1,173) | 13,903 | (1,160) | 13,903 | 5,065 | 1,336 | | | | 275 | 20,579 | 15,142 | 1,126 | 500 | 0 | 275 | 2,200 | 1,336 | 20,579 |
| 4 2022.23 | (37,494) | (1,802) | (39,296) | 1,845 | 1,541 | 9,315 | 2,819 | 9,419 | 24,940 | (14,356) | (1,160) | 14,228 | (1,288) | 14,228 | 5,065 | - | | | | 275 | 19,568 | 15,444 | 1,149 | 500 | 0 | 275 | 2,200 | 0 | 19,568 |
| 5 2023.24 | (39,001) | (1,823) | (40,824) | 1,889 | , | | 2,883 | 9,421 | 25,244 | (15,580) | (1,288) | 15,628 | (1,240) | 15,628 | 5,065 | - | | | | 275 | 20,968 | 14,521 | 1,172 | 500 | 0 | 275 | 4,500 | 0 | 20,968 |
| 6 2024.25 | (38,470) | (1,845) | (40,316) | 1,926 | 1,610 | + · · · · · | | 9,423 | 25,563 | (14,753) | (1,240) | 14,442 | (1,551) | 14,442 | 5,065 | - | | | | 275 | 19,782 | 14,812 | 1,195 | 500 | 0 | 275 | 3,000 | 0 | 19,782 |
| 7 2025.26 | (39,994) | (1,879) | (41,873) | 1,965 | 1,642 | | 2,999 | 9,303 | 25,766 | (16,107) | (1,551) | 16,262 | (1,396) | 16,262 | 5,065 | - | | | | 275 | 21,602 | 15,108 | 1,219 | 500 | 0 | 275 | 4,500 | 0 | 21,602 |
| 8 2026.27 | (40,024) | (1,891) | (41,914) | 2,004 | | - / | 3,059 | 9,122 | 25,914 | (16,000) | (1,396) | 15,590 | (// | 15,590 | 5,065 | - | | | | 275 | 20,930 | 15,410 | 1,243 | | 2 | 275 | 4,000 | 0 | 20,930 |
| 9 2027.28 | (40,826) | (1,914) | (42,740) | 2,044 | 1,708 | ,= | 3,121 | 8,944 | 26,072 | (16,668) | (1,806) | 16,930 | (1,544) | 16,930 | 5,065 | - | | | | 275 | 22,270 | 15,718 | 1,268 | | 9 | 275 | 5,000 | 0 | 22,270 |
| 10 2028.29 | (41,644) | (1,938) | (43,582) | 2,085 | 1,743 | - 7 | 3,183 | 8,770 | 26,240 | (17,341) | (1,544) | 16,919 | (1,967) | 16,919 | 5,065 | - | | | | 275 | 22,259 | 14,676 | 1,293 | | 14 | 275 | 6,000 | 0 | 22,259 |
| 11 2029.30 | (42,477) | (1,963) | (44,439) | 2,127 | 1,777 | ., | 3,247 | 8,599 | 26,419 | (18,020) | (1,967) | 17,742 | () - / | 17,742 | 5,065 | - | | | | 275 | 23,082 | 14,969 | 1,319 | | 18 | 275 | 6,500 | 0 | 23,082 |
| 12 2030.31 | (43,326) | (1,988) | (45,314) | 2,169 | 1,813 | -, | 3,312 | 8,431 | 26,608 | (18,706) | (2,245) | 18,584 | (2,368) | 18,584 | 5,065 | - | | | | 275 | 23,924 | 15,269 | 1,346 | | 34 | 275 | 7,000 | 0 | 23,924 |
| 13 2031.32 | (45,042) | (2,026) | (47,069) | 2,213 | , , , | , | 3,378 | 8,267 | 26,806 | (20,262) | (2,368) | 21,021 | (1,609) | 21,021 | 5,065 | - | | | | 275 | 26,361 | 16,657 | 1,373 | | 57 | 275 | 8,000 | 0 | 26,361 |
| 14 2032.33 | (45,076) | (2,040) | (47,116) | 2,257 | | , | 3,445 | 8,105 | 27,016 | (20,100) | (1,609) | 19,755 | (1,955) | 19,755 | 5,065 | - | | | | 275 | 25,095 | 16,990 | 1,400 | | 80 | 275 | 5,500 | 850 | 25,095 |
| 15 2033.34 | (45,978) | (2,067) | (48,045) | 2,302 | 1,924 | , , , | 3,514 | 7,947 | 27,235 | (20,809) | (1,955) | 20,793 | (1,971) | 20,793 | 5,065 | - | | | | 275 | 26,133 | 17,329 | 1,428 | | 100 | 275 | 7,000 | 0 | 26,133 |
| 16 2034.35 | (46,898) | (2,094) | (48,991) | 2,348 | 1,962 | | 3,584 | 7,791 | 27,466 | (21,526) | (1,971) | 21,682 | (1,815) | 21,682 | 5,065 | - | | | | 275 | 27,022 | 17,676 | 1,457 | | 114 | 275 | 7,500 | 0 | 27,022 |
| 17 2035.36 | (47,836) | (2,122) | (49,957) | 2,395 | , | , | 3,656 | 7,639 | 27,706 | (22,251) | (1,815) | 22,118 | (1,948) | 22,118 | 5,065 | - | | | | 275 | 27,458 | 18,030 | 1,486 | | 167 | 275 | 7,500 | 0 | 27,458 |
| 18 2036.37 | (48,792) | (2,150) | (50,943) | 2,443 | | | 3,729 | 7,489 | 27,958 | (22,985) | (1,948) | 23,104 | (1,829) | 23,104 | 5,065 | - | | | | 275 | 28,444 | 17,424 | 1,516 | | 229 | 275 | 9,000 | 0 | 28,444 |
| 19 2037.38 | (50,725) | (2,194) | (52,919) | 2,492 | , , , , | | 3,804 | 7,342 | 28,220 | (24,699) | (1,829) | 24,512 | (// | 24,512 | 5,065 | - | | | | 275 | 29,852 | 17,772 | 1,546 | | 258 | 275 | 10,000 | 0 | 29,852 |
| 20 2038.39 | (50,763) | (2,210) | (52,973) | 2,542 | 2,124 | 12,750 | 3,880 | 7,197 | 28,494 | (24,479) | (2,016) | 24,423 | (2,072) | 24,423 | 5,065 | - | | | | 275 | 29,763 | 18,128 | 1,577 | | 283 | 275 | 9,500 | 0 | 29,763 |
| 21 2039.40 | (51,779) | (2,240) | (54,019) | 2,593 | 2,167 | -, | 3,958 | 7,056 | 28,778 | (25,241) | (2,072) | 25,336 | (1,977) | 25,336 | 5,065 | - | | | | 275 | 30,676 | 18,490 | 1,608 | | 302 | 275 | 10,000 | 0 | 30,676 |
| 22 2040.41 | (52,814) | (2,271) | (55,085) | 2,644 | =,= | -, | 4,037 | 6,917 | 29,074 | (26,012) | (1,977) | 25,799 | (=,:0:) | 25,799 | 5,065 | - | | | | 275 | 31,139 | 18,860 | 1,640 | | 363 | 275 | 10,000 | 0 | 31,139 |
| 23 2041.42 | (53,871) | (2,303) | (56,174) | 2,697 | 2,254 | - 7 | 4,117 | 6,781 | 29,380 | (26,793) | (2,191) | 26,647 | (2,337) | 26,647 | 5,065 | - | | | | 275 | 31,987 | 18,609 | 1,673 | | 430 | 275 | 11,000 | 0 | 31,987 |
| 24 2042.43 | (54,948) | (2,336) | (57,284) | 2,751 | 2,299 | | 4,200 | 6,647 | 29,699 | (27,585) | (2,337) | 27,572 | (2,350) | 27,572 | 5,065 | - | | | | 275 | 32,912 | 18,981 | 1,707 | | 449 | 275 | 11,500 | 0 | 32,912 |
| 25 2043.44 | (57,125) | (2,385) | (59,510) | 2,806 | 2,345 | 7 | 4,284 | 6,515 | 30,028 | (29,482) | (2,350) | 29,003 | (2,828) | 29,003 | 5,065 | - | | | | 275 | 34,343 | 19,361 | 1,741 | | 467 | 275 | 12,500 | 0 | 34,343 |
| 26 2044.45 | (57,168) | (2,403) | (59,571) | 2,862 | 2,392 | | 4,369 | 6,386 | 30,370 | (29,201) | (2,828) | 29,441 | (2,589) | 29,441 | 5,065 | - | | | | 275 | 34,781 | 19,748 | 1,776 | | 482 | 275 | 12,500 | 0 | 34,781 |
| 27 2045.46 | (58,311) | (2,438) | (60,749) | 2,920 | 2,440 | 14,646 | 4,457 | 6,260 | 30,723 | (30,026) | (2,589) | 29,927 | (2,688) | 29,927 | 5,065 | - | | | | 275 | 35,267 | 20,165 | 1,811 | | 516 | 275 | 12,500 | 0 | 35,267 |
| 28 2046.47 | (59,477) | (2,473) | (61,951) | 2,978 | 2,489 | 14,939 | 4,546 | 6,136 | 31,088 | (30,863) | (2,688) | 30,902 | (2,649) | 30,902 | 5,065 | - | | | | 275 | 36,242 | 20,568 | 1,847 | | 551 | 275 | 13,000 | 0 | 36,242 |
| 29 2047.48 | (60,667) | (2,315) | (62,982) | 3,038 | 2,539 | 15,238 | 4,637 | 6,014 | 31,465 | (31,518) | (2,649) | 31,361 | (2,806) | 31,361 | 5,065 | - | | | | 275 | 36,701 | 20,980 | 1,884 | | 562 | 275 | 13,000 | 0 | 36,701 |
| 30 2048.49 | (61,880) | (2,353) | (64,233) | 3,098 | 2,589 | 15,543 | 4,730 | 5,894 | 31,854 | (32,379) | (2,806) | 32,330 | (2,855) | 32,330 | 5,065 | - | | | | 275 | 37,670 | 21,399 | 1,922 | | 573 | 275 | 13,500 | 0 | 37,670 |

This page is intentionally left blank

HRA Capital Programme 2019/20

| HRA Capital Programme | |
|--|--------|
| WHQS | £'m |
| CATCH UP REPAIRS / MAJOR WORKS | |
| Urgent Capital Works | 0.519 |
| IMPROVEMENTS / COMMUNAL WORKS | |
| Fire Risk Assessments Work | 0.520 |
| General DDA Work | 0.052 |
| IMPROVEMENTS / ACCELERATED WORKS | |
| Asbestos Survey and Removal (Ongoing Programme) | 0.624 |
| Off Gas Programme | 0.364 |
| Welfare Reform / Adaptations | 0.104 |
| PROGRAMMED WORK STREAMS | |
| Internal Works | 1.638 |
| Envelope Works | 12.282 |
| External Works, Paths, Fences | 0.494 |
| Environmental Works - General | 1.976 |
| Capitalised Salaries | 1.193 |
| WHQS Acceptable Fails | 1.040 |
| Empty Properties | 0.780 |
| Total WHQS | 21.586 |
| Non WHQS | |
| Disabled Facilty Grants (DFG) - Mandatory/ Minor Adaps | 1.082 |
| Energy Efficiency | 0.275 |
| Total Non - WHQS | 1.357 |
| SHARP Programme | |
| Batch 1 & 2 Retentions | 0.207 |
| Batch 3 Commitments | 7.087 |
| Batch 4 Estimates | 3.970 |
| Total SHARP Programme | 11.264 |
| Total Capital Spend | 34.208 |





COMMUNITY AND ENTERPRISE OVERVIEW AND SCRUTINY COMMITTEE

| Date of Meeting | Wednesday 23 rd January 2019 |
|-----------------|---|
| Report Subject | Sheltered Accommodation Review |
| Cabinet Member | Deputy Leader of the Council and Cabinet Member for Housing |
| Report Author | Chief Officer (Housing and Assets) |
| Type of Report | Operational |

EXECUTIVE SUMMARY

The Council's sheltered housing is for people aged over 60 and the mini-group accommodation is for people aged over 50 years. However, the Council's age criteria is an operational issue, due to our Housing Association partners' criteria being over 55 years resulting in three different age specifications at point of allocating properties.

In terms of our wider sheltered housing stock, a desk based analysis has been undertaken and has provided an overview of all of our sheltered accommodation, which totals 2,633 properties across the county equating to 36% of our housing stock. The analysis has identified a series of issues where some of the schemes appear to be unpopular and as a consequence, have high turnover and void levels which are considered excessive.

Key findings of the data to date is that the primary reason behind the stock turnover (66%) occurs as a result of the tenant's death or their transfer to residential care accommodation. This does not diminish the fact that there are still some significant issues with specific schemes and / or property types, which result in longer term voids and hard to let properties.

RECOMMENDATIONS

1. Comment on eligibility for all mini-groups and sheltered schemes with the intention that they are all brought in line with our Housing Association and Local Authority SARTH Partners.

2. Comment on the scope of an Officer review and suggest any changes they feel may be required.

REPORT DETAILS

| 1.00 | SHELTERED ACCOMMODATION REVIEW |
|------|--|
| | Background |
| 1.01 | The Council's sheltered housing is for people aged over 60 and the minigroup accommodation is for people aged over 50 years. However, the Council's age criteria is an operational issue, due to our Housing Association partners' criteria being over 55 years resulting in three different age requirements at point of allocating properties. |
| 1.02 | A review of the sheltered accommodation is being proposed within the context of an increasing demand for social housing across Flintshire; an increasing number of people with physical disabilities; and the strategic principle in our draft housing strategy of making the best use of existing stock. |
| 1.03 | An initial desk top analysis has been completed, providing a better understanding of our stock. |
| | A third of all Flintshire County Council's stock is deemed as sheltered for people over 60 years, which is a significant proportion of all stock. |
| | The turnover of the stock is relatively low as an average, however certain areas / schemes and types of accommodation (i.e. bedsits) have higher turnover rates. |
| | In terms of wider impacts, it is worth noting, that there has recently been a lot of investment by our housing partners in Extra Care schemes across the County, providing a range of options for people from mini group / sheltered accommodation. For example, we are aware that 17 households have moved from our stock into Llys Raddington Extra Care scheme in Flint, recently with the majority (fourteen) moving from our own sheltered housing. |
| | Current Sheltered Housing provision |

There are a total of 2,633¹ properties spread across the County that make up the suite of sheltered accommodation of which 533 properties are for over 50's and the balance of 2,100 are for over 60's. This equates to a 36% of all of our stock, the breakdown is set out in the table below.

| Description | No. of bedrooms | No. of properties |
|---------------------|-----------------|-------------------|
| Sheltered bungalow | 1, 2 and 3 | 1,362 |
| Sheltered Flats | 1 and 2 | 627 |
| Sheltered bedsit | | 64 |
| Mini-group bungalow | 1,2 and 3 | 394 |
| Mini-group flat | 1 and 2 | 139 |
| Warden House | 2 and 3 | 21 |
| Warden Bungalow | 2 and 3 | 18 |
| Warden Flat | 2, 3 and 4 | 6 |
| Sheltered House | 1 and 2 | 2 |
| Total | | 2,633 |

1.05 Looking at the available data over the previous five year period the range of reasons for the termination of properties includes:

| 1. | Deceased | 44% |
|----|-----------------------------------|-----|
| 2. | Transfer/move to residential care | 24% |
| 3. | Transfer to FCC property | 12% |
| 4. | Other* | 20% |

*Other includes a range of 14 categories such as evictions and will be considered in more detail as part of the wider review.

1.06 Further analysis has been undertaken on those properties with higher void frequency rates by site over a five year period and the following graphs show the high level reasons for termination of tenancies by schemes. This will need to be researched further so we can establish a better understanding of all terminations. Furthermore, it should be considered within the context of the rising demand for single person accommodation as a result of Welfare Reform; an increase in the number of households on the Specialist Housing Register; and a reduction in demand for certain types of accommodation by older people i.e. bedsits.

Mini-group schemes (over 50s)

The key finding from the mini-group schemes to be considered in more detail are understanding the reasons for moving to other social housing stock from the 3 schemes above and where people moved to for example Extra Care.

Sheltered (over 60's)

The reasons for turnover are more extensive and less clear for the over 60 sheltered schemes and this will be explored as part of the review and

.

¹ As at December 2018 – source HRA Business Plan 2019/20

| | inform recommendations. |
|------|---|
| | inioni reconiniendations. |
| 1.07 | Each of the properties with higher void frequency rates have their own unique set of issues; however common themes include: |
| | Sheltered bedsits are unpopular and tend to be used as a short term temporary accommodation measure. |
| | Upstairs flats eventually become unsuitable for elderly tenants as they become less mobile. |
| | The ongoing reduction of local convenience stores dictates the need to travel for shopping for those who live in remote sheltered accommodation which again becomes difficult for less mobile elderly tenants. |
| 1.08 | Analysis of termination data to date shows that bedsit tenancy turnover is significantly different between sites and is less popular with older people as a housing option. The best use of bedsit accommodation may be better suited to meet general needs but again this would be explored as part of the review of specific properties. |
| 1.09 | Flintshire Social Services have an excellent track record in supporting older people to live as independently as possible in their own homes and Extra Care facilities; as a result of good community support FCC has the smallest number of older people entering long term residential care. Therefore, the average age of people in care homes is 87 years with the average stay approximately two years. |
| 1.10 | There are currently 47 households on Flintshire Specialist Housing Register, this includes people who have disabilities and require accessible housing, such as level access, wet rooms or more extensive adaptations, in order to live independently. It is challenging to meet the needs of these households from our general needs stock and therefore, in some instances where it is appropriate, it would be the best use of existing stock to be able to use sheltered accommodation. |
| 1.11 | Financially the projected rental income from occupied sheltered accommodation in 2018/19 will be £11,314,467 to the Housing Revenue Account with a rental loss due to voids of £245,402, which equates to 2.2% of rental income. The review would need to develop a better understanding as to how this can be addressed. |
| | Conclusions |
| 1.12 | Currently Flintshire County Council is the only partner of the Housing Register (SARTH) who have two levels of age criteria for sheltered accommodation, neither of which align with our partner's criteria. All other SARTH partners have a criteria of over 55 years and it is proposed that Flintshire County Council properties align the age criteria with our partners. This discrepancy currently causes operational complexities when allocating, as well as creating confusion for our customers. It is proposed |

we align our sheltered and mini-group accommodation age criteria with our housing partners to reduce complication and confusion for customers.

1.13 It is proposed that an in-depth Officer review is undertaken the scope of which will include:

Stage 1: A scheme by scheme review to ascertain:

- Analysis of property types and current use;
- Void rates developing detailed understanding of reasons for turnover;
- Developing a series of options for individual schemes with the aim of reducing void rates and ensuring best use of stock;
- Produce recommendations for the Council to adopt on a scheme by scheme basis.

Stage 2: Assess best use of the stock where there are issues identified as stage 1:

- The review of those properties should identify the best use of the stock including whether they should be general needs or consider if they could be used to assist with delayed transfer from care / hospital and reduce costs to the Council.
- Consider whether it would be efficient to invest capital expenditure to make them fit for purpose for the future, for example:
 - Installation of Stair Lifts might be a cost effective solution to avoid the need for tenants in upper flats to move to a more accessible property.
 - Technology and training to enable internet shopping and other local deliveries, may be useful in supporting those who live in rural areas.
- Consider whether bedsit accommodation can best meet changing housing demand and expectations including the reduced demand from older people for this type of accommodation, and an increased demand for single person accommodation.

Underpinning both stages of the review, we will need to ensure we are being efficient in the use of our stock, and that it delivers.

| 2.00 | RESOURCE IMPLICATIONS |
|------|---|
| 2.01 | Resource requirements, will be determined following appropriate condition surveys determining potential changes to communal and individual properties |

| 3.00 | CONSULTATIONS REQUIRED / CARRIED OUT |
|------|---|
| 3.01 | Any potential amendments to properties will be undertaken in consultation with current residents and local elected members. |

| 4.00 | RISK MANAGEMENT |
|------|--|
| 4.01 | Financial challenges associated to the scale of capital requirements of modifying the existing layout of communal facilities, will need to be considered as part of the annual housing investment programme. |
| 4.02 | Lack of detailed information from departmental colleagues on the level of demand determining potential structural changes to communal properties and facilities |
| 4.03 | Access arrangements post consultations with tenants effected by potential structural changes to properties. |

| 5.00 | APPENDICES |
|------|------------|
| 5.01 | None |

| 6.00 | LIST OF ACCESSIBLE BACKGROUND DOCUMENTS |
|------|---|
| 6.01 | Contact Officer: Lesley Bassett Telephone: 01352 701433 Email: lesley.bassett@flintshire.gov.uk |

| 7.00 | GLOSSARY OF TERMS |
|------|---|
| 7.01 | Single Access Route to Housing (SARTH) Policy – the regional common policy for all major social landlords allocating social housing properties across Conwy, Denbighshire and Wrexham. |



COMMUNITY & ENTERPRISE OVERVIEW & SCRUTINY COMMITTEE

| Date of Meeting | Wednesday, 23 rd January 2019 |
|-----------------|--|
| Report Subject | Forward Work Programme |
| Cabinet Member | N/A |
| Report Author | Community & Enterprise Overview & Scrutiny Facilitator |
| Type of Report | Operational |

EXECUTIVE SUMMARY

Overview & Scrutiny presents a unique opportunity for Members to determine the Forward Work programme of the Committee of which they are Members. By reviewing and prioritising the Forward Work Programme Members are able to ensure it is Member-led and includes the right issues. A copy of the Forward Work Programme is attached at Appendix 1 for Members' consideration which has been updated following the last meeting.

The Committee is asked to consider, and amend where necessary, the Forward Work Programme for the Community & Enterprise Overview & Scrutiny Committee.

| RECOMMENDATION | |
|----------------|--|
| 1 | That the Committee considers the draft Forward Work Programme and approve/amend as necessary. |
| 2 | That the Facilitator, in consultation with the Chair of the Committee be authorised to vary the Forward Work Programme between meetings, as the need arises. |

REPORT DETAILS

| 1.00 | EXPLAINING THE FORWARD WORK PROGRAMME | |
|------|---|--|
| 1.01 | Items feed into a Committee's Forward Work Programme from a number of sources. Members can suggest topics for review by Overview & Scrutiny Committees, members of the public can suggest topics, items can be referred by the Cabinet for consultation purposes, or by County Council or Chief Officers. Other possible items are identified from the Cabinet Work Programme and the Improvement Plan. | |
| 1.02 | In identifying topics for future consideration, it is useful for a 'test of significance' to be applied. This can be achieved by asking a range of questions as follows: | |
| | Will the review contribute to the Council's priorities and/or objectives? Is it an area of major change or risk? Are there issues of concern in performance? Is there new Government guidance of legislation? Is it prompted by the work carried out by Regulators/Internal Audit? | |

| 2.00 | RESOURCE IMPLICATIONS |
|------|----------------------------------|
| 2.01 | None as a result of this report. |

| 3.00 | CONSULTATIONS REQUIRED / CARRIED OUT |
|------|--|
| 3.01 | Publication of this report constitutes consultation. |

| 4.00 | RISK MANAGEMENT |
|------|----------------------------------|
| 4.01 | None as a result of this report. |

| 5.00 | APPENDICES |
|------|---|
| 5.01 | Appendix 1 – Draft Forward Work Programme |

| 6.00 | LIST OF ACCESSIBLE BACKGROUND DOCUMENTS | |
|------|---|--|
| 6.01 | None. | |
| | Contact Officer: | Ceri Shotton Overview & Scrutiny Facilitator |
| | Telephone: E-mail: | 01352 702305 ceri.shotton@flintshire.gov.uk |

| 7.00 | GLOSSARY OF TERMS |
|------|---|
| 7.01 | Improvement Plan: the document which sets out the annual priorities of the Council. It is a requirement of the Local Government (Wales) Measure 2009 to set Improvement Objectives and publish an Improvement Plan. |



CURRENT FWP

| Date of meeting | Subject | Purpose of Report | Scrutiny Focus | Report Author | Submission Deadline |
|--|---|--|----------------------|---|------------------------|
| Monday 18 th February 2019 10.00 am | Housing Strategy | To consider the Housing Strategy prior to Cabinet approval | Consultation | Housing Strategy Manager | |
| | New Homes Board | To receive an update on the work of the New Homes Board | Assurance/Monitoring | Housing Strategy Manager | |
| Wednesday 13 th Ma r ch 2019 1000 am | Quarter 3 Council Plan 2018/19 Monitoring Report | To enable Members to fulfil their role in relation to performance monitoring | Assurance Monitoring | Overview & Scrutiny Facilitator | |
| e 67 | Update Report – Disabled Facilities Grant Internal Audit Report 2017 | To provide an update on progress in relation to the service control action plan | Assurance Monitoring | Chief Officer (Housing and Assets) | |
| | Town Centre Regeneration | To set out the future approach to regenerating town centres in the County | Consultation | Service Manager – Enterprise and Regeneration | |
| | Specialist Housing | To consider how the Council will meet the needs of applicants with specialist needs through specialist housing | Consultation | Customer Support Manager | |

| Wednesday 1 st May 2019 10.00 am | Welfare Reform Update – Universal Credit Roll Out | To provide an update on the impact of Welfare Reform on Flintshire residents | Assurance Monitoring | Benefits Manager |
|---|---|---|----------------------|---|
| | Digital Connectivity Development | To update Committee Members on the development of digital infrastructure in North Wales and in Flintshire | Information sharing | Service Manager – Enterprise and Regeneration |
| Wednesday 26 th June 2019 10.00 am | Quarter 4/Year-end Council Plan 2018/19 Monitoring Report | To enable Members to fulfil their role in relation to performance monitoring | Assurance Monitoring | Overview & Scrutiny Facilitator |
| Page 68 | Homeless Local Action Plan Update | To provide an update on progress being made in relation to the Homeless Local Action Plan | Assurance Monitoring | Chief Officer (Housing and Assets) |

Items to be scheduled to a date

- Update on private sector housing renewal strategy
- Update report on stairwell at Castle Heights Flint as suggested during the 20th September meeting
- Smart Metres as suggested during the 16th October meeting.
- Current borrowing conditions and interest rates as suggested during the 11th September County Council meeting

REGULAR ITEMS

| Month | Item | Purpose of Report | Responsible / Contact Officer |
|---------------------------|---|---|--|
| Quarterly / Annual | Performance Reporting | To consider performance outturns for improvement targets against directorate indicators. | Chief Officer (Housing and Assets) Chief Officer (Planning, Environment and Economy) |
| Six monthly | Welfare Reform Update – including Universal Credit | To update Members on the impact of Welfare Reform and the cost to the Council. | Chief Officer (Housing and Assets) |
| Signonthly ග ග ග | Update on North East Wales Homes & Property Management | To update Members on the work of the North East Wales Homes & Property Management | Chief Officer (Housing and Assets) |
| Annually – September | WHQS Capital Programme – Delivery review update | To provide an update on progress of the Welsh Housing Quality Standards (WHQS), that the Council is delivering through its Capital Investment Programme. Report to include information around the use of local labour and number of apprentices and school leavers. | Chief Officer (Housing and Assets) |

This page is intentionally left blank